

# **Financing Transit PPPs**

Tom Rousakis Goldman, Sachs & Co. September 17, 2009

# **Executive Summary**

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- P3 transactions are getting done, albeit with lower leverage and in some cases less traditional structures
- Pipeline of Transportation P3s is increasing for Greenfield projects or projects with Greenfield components
- Financing remains challenging, but opportunities exist
  - Bank Markets
  - PABs
  - TIFIA
  - Equity

# **US P3 Market Highlights**

### As of August 31, 2009

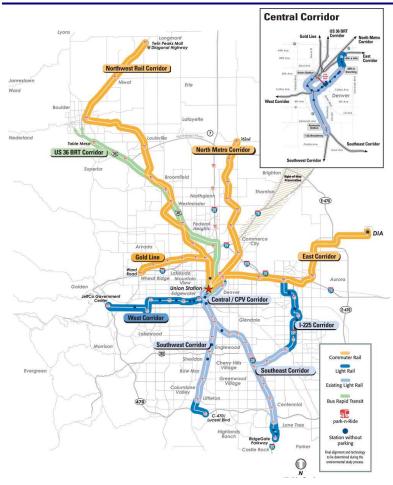
Port of Miami Tunnel	<ul> <li>The Miami Access Tunnel (MAT) consortium, comprised of Meridiam Infrastructure and Bouygues, is on schedule to reach financial close in October, with a debt package to be provided by up to eight banks</li> <li>MAT and the Florida Department of Transportation (FDOT) agreed to revive the \$1bn project and reached commercial close on June 2, 2009</li> <li>The consortium has agreed to maintain and operate the tunnel for 30 years, and will receive annual availability payments of \$33.2mm once it opens to traffic, subject to meeting performance standards</li> <li>The project involves a 30 year Design, Build, Finance, Maintain and Operate contract; concession will begin once construction and improvement works of the greenfield tunnel connecting Watson Island to the Port of Miami Dade are completed (5 year timeline)</li> </ul>
North Tarrant Expressway	<ul> <li>Texas Attorney General Abbott approved Texas Transportation Department's 52-year contract with NTE Mobility Partners to build the North Tarrant Express, ending a prolonged legal dispute</li> <li>In June, Abbot claimed that the agreement violated state constitution by committing state highway funds for more than two years</li> <li>The \$2bn project includes new toll and non-toll lanes on Northeast Loop 820, Texas 121/183, and eventually Interstate 35W north of downtown Fort Worth; construction could begin next year</li> <li>NTE Mobility Partners comprises of Cintra (65%), Meridiam (25%), and the Dallas Police and Fire Pension System (10%)</li> </ul>

## **US P3 Processes**

### As of August 31, 2009

Virginia Port Authority (Two additional bids received)	<ul> <li>On the July 27 bid deadline, VPA received two additional bids from Carlyle and Carrix/Goldman Sachs</li> <li>Carlyle's proposal for a 60-year concession offers an upfront cash payment of between \$500mm and \$700mm, as well as a profit-sharing arrangement; Carrix/Goldman Sachs offers an operational partnership stretching 30 years, with an upfront payment of \$250mm</li> <li>VPA rejected CenterPoint's post-deadline addition of GCT Global Container Terminals Inc. as a partner</li> </ul>
Denver RTD FasTracks (RFP date set)	<ul> <li>RTD is to hold a public hearing on September 1 to discuss plans to issue an RFP for the Eagle P3 project.</li> <li>RTD plans to issue the RFP on September 30</li> <li>Urban Engineers and First Southwest's report on the project's financial plan claims that the RTD's revenue estimation is overly optimistic</li> </ul>
Big Chino Water System (SOQ released)	<ul> <li>The City of Prescott, Arizona released a SOQ seeking financial, legal, and technical advisory services for the project's P3 procurement</li> <li>SOQ deadline is August 31</li> <li>RFQ is to be issued in January 2010</li> <li>The project covers the development of facilities to pump, convey, import, and deliver up to 12,000 acre-feet of water annually</li> </ul>

## **Overview of Denver RTD FasTracks**



#### FasTracks Map

#### **Overview**

- \$6.9 billion transit expansion in the Denver metro area
- Two lines and maintenance facility to be procured through P3
- Provides funding for expansion of mass transit system
  - 6 new rail corridors
  - 122 miles of new rail track (light rail and commuter rail)
  - 18 miles of bus rapid transit infrastructure
  - 57 new transit stations
  - 21,000 additional parking spaces
  - Expanded bus service in all areas
- Anticipated completion in 2017
- Draft RFP released to three shortlisted bidding teams

## **Eagle P3 Project Description**

### **Eagle Project Details**

- \$2.3bn PPP component of FasTracks
  - -46-year DBFOM contract
  - -Concessionaire receives Service
  - Payments for making the system available
- Three FasTracks components included
  - -East Corridor
  - -Gold Line Corridor
  - Commuter Rail Maintenance Facility

#### Eagle Project Timeline

Milestone
Release Final RFP
Proposals Due
Contract Award
■ Financial Close
-

#### **Shortlisted Bidding Teams**

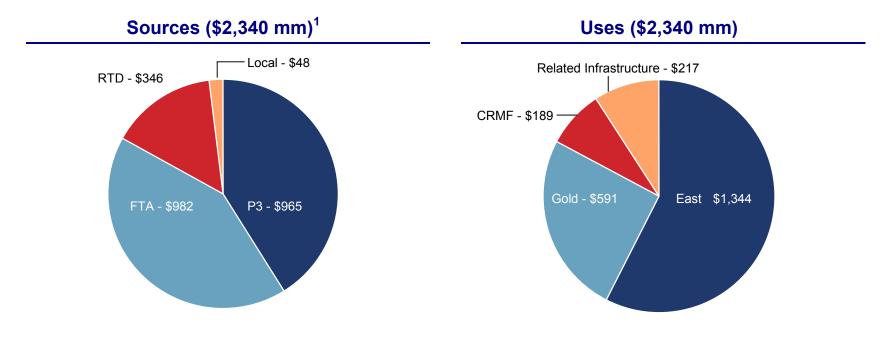
<b>Denver Transit Partners</b>	Partners Mile High Transit	Mountain-Air Transit Partners
Flour Enterprises	■ John Laing	■ HSBC
Macquarie Capital Group	HOCHTIEF PPP Solutions	■ Siemens
Ames Construction	Bombardier	Veolia
Balfour Beatty Rail	<ul> <li>Flatiron Corporation</li> </ul>	Kiewit
Alternate Concepts	Archer-Western	Herzog
HDR Global Design Consultants	Aldridge Electric	Stacy and Witbeck
Arup	DMJM-Harris/AECOM	HNTB Corporation
GannettFlemming	CH2M-Hill	<ul> <li>Mass. Electric Construction</li> </ul>
Orrick, Herrington & Sutcliffe		<ul> <li>Millibank, Tweek, Hadley &amp; McCoy</li> </ul>
Interfleet Technology		Citi
Romero and Wilson		Merrill Lynch

# **Eagle P3 Funding Sources and Uses**

#### (\$ in millions)

#### **Financing Sources**

- RTD contribution to include right of way acquisition, construction milestone payments and Service Payments to the Concessionaire over the 46-year term of operations
- RTD annual construction milestone payment schedule will generally reflect anticipated receipt of Federal grants
- Local contributions largely as payments in kind (property, waiver of permit fees, etc.)



<sup>1</sup> FTA sources include both New Starts as well as other federal grants.

# **Infrastructure Financing Options**

- Financing markets continue to be stressed, but they are improving
- Bank Market
  - Still very stressed
  - Showing signs of recovery (FL I-595)
  - Banks expressing preference for club deals of limited size
- PABs
  - Benefiting from Federal Stimulus through repeal of AMT penalty
  - Build-America-Bonds have improved conditions in the tax-exempt markets
- TIFIA
  - Continues to provide attractive financing
  - Recent stimulus has increased capacity for loans in the near term
- Equity
  - Equity financing is available from a variety of sources
  - Sector-specific

## Infrastructure Financing Markets

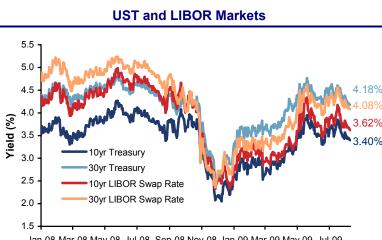
#### As of August 31, 2009

#### Leveraged Loan Market

- Primary activity was unsurprisingly quiet last week, with the lone transaction being an \$85M high yield add-on for Vector Group
  - Vector Group upsized its initial add-on by \$25M, bringing the total secured note tranche to \$250M
- Amendment activity in the loan space continued to push forward
  - During the past two months, amend-to-extend transactions have provided the majority of activity with 11 launches in July and August
- AMG reported an inflow of \$350.7mm to HY mutual funds last week, bringing the YTD figure to \$15.3 billion of inflows
  - The secondary market traded up over the prior week on light volume. Secondary bellwether names traded up  $\sim 0.75$  pts on the week while CDX traded down ~1.25 pts to yield 843 bps (+42 bps)
- With end of August vacations in full effect, secondary markets were slow, characterized by light trading volumes

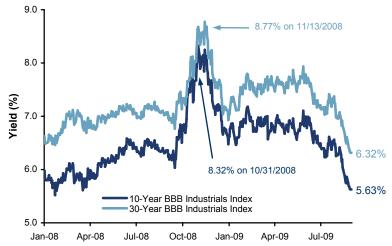
#### **Capital Markets Update**

- Credit markets opened with a mixed opening early last week with the IG12 last guoted at 115 (+0.5) and HVOL12 at 260 (-5)
- Despite a quiet end of summer, eleven deals priced in the Investment Grade market last week
  - Spectra Energy Capital (Baa2/BBB) priced \$300mm 10.5yr bonds at T+220bps
  - Duke Energy Corporation (Baa2/BBB+) priced \$500mm 5yr Notes at T+145bps and \$500mm 10yr Bonds at T+160bps
  - Dallas County Hospital District in Texas (NR/AAA) priced two tranches of Build America Bonds last week
    - \$217.49mm 25yr BABs priced at T+195bps
    - \$462.74mm 35yr BABs priced at T+140bps
- Credit markets closed the week a touch wide with the IG12 guotes at 115 (+1) and HVOL12 at 270 (+5)



#### Jan-08 Mar-08 May-08 Jul-08 Sep-08 Nov-08 Jan-09 Mar-09 May-09 Jul-09

#### Investment Grade Capital Markets<sup>1</sup>

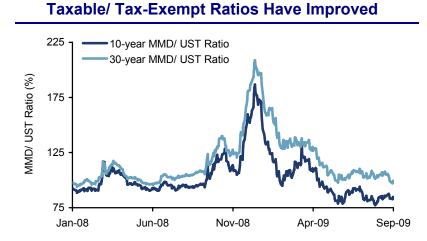


All information contained above, including any estimate, is derived from publicly available news and market sources, including Infra Americas & Bloomberg LP, and has not been independently verified by Goldman Sachs. 1. BBB Industrials Indexes are derived from a composite fair value curve of non-financial, non-utility BBB rated U.S. companies quoted in vield.

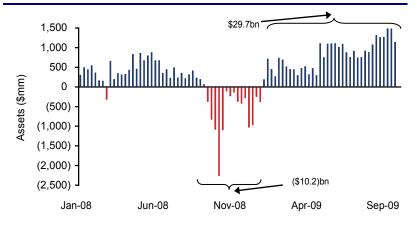
# **Private Activity Bonds are Becoming More Attractive**

- \$15 billion currently authorized
  - However, \$589mm Capital Beltway is the only transaction yet to utilize PABs
- PABs have not seen widespread use in the current market for a variety of reasons
  - Lack of demand for BBB rated financings
  - Lack of demand for, and availability of, monoline insured financings
  - Lack of bank capacity to provide credit support
  - Dislocation between taxable and tax-exempt markets
- Recent changes to the market may make PABs a more attractive option
  - Removal of AMT penalty on PABs through 2010
  - Build America Bonds reducing dislocation between taxable and tax-exempt markets
  - Increasing risk appetite has increased demand for BBB rated financings

## Market Conditions Have Improved in 2009, but Investors Remain Credit Sensitive

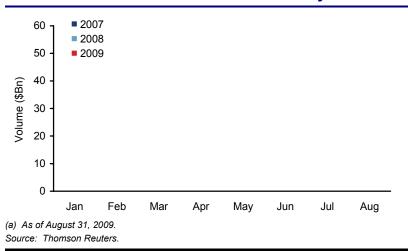


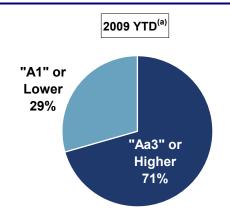
#### Asset Management Bond Flows are Positive Again



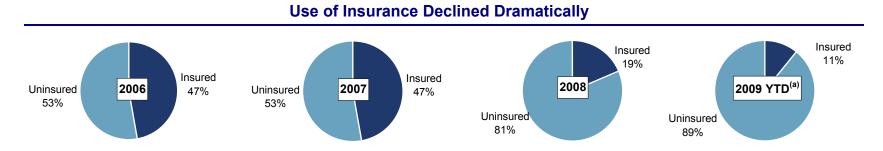
#### Market Volume Has Been Steady



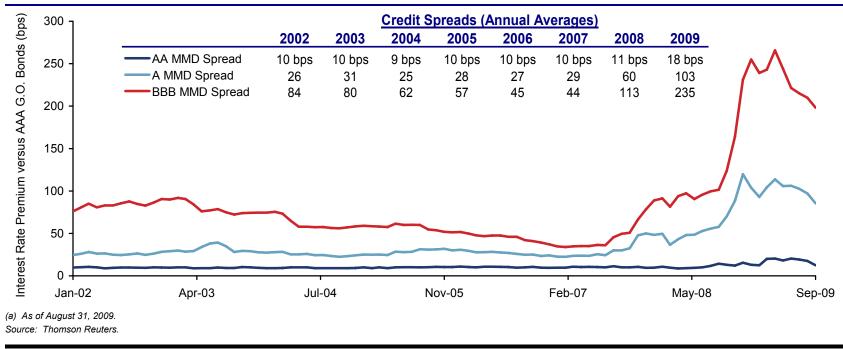




## Following Insurers' Credit Declines, Issuers' Credit has Become More Closely Scrutinized by Investors



#### 20-year MMD Credit Spreads over AAA G.O. (Monthly Averages)



## **TIFIA Overview**

- Strategic goal
  - Leverage limited Federal resources and stimulate private capital investment in transportation infrastructure
- Key objectives
  - -Facilitate projects with significant public benefits
  - -Encourage new revenue streams and private participation
  - -Fill capital market gaps for secondary/subordinate capital
- Major requirements
  - -Large surface transportation projects
  - -TIFIA contribution limited to 33 percent
  - -Senior debt must be rated investment grade
  - Applicable Federal requirements (Civil Rights, NEPA, Uniform Relocation, Titles 23/49)
  - Public or private highway, transit, rail and port projects are eligible to apply for TIFIA assistance
  - Project sponsors must submit proposals, including financial plans, to USDOT for consideration

# **TIFIA** Financing is Attractive in Today's Market

- Recent stimulus gave Secretary of Transportation ability to use \$200mm of discretionary funds to refill TIFIA
  - At 10% average subsidy, allows for an additional \$2bn in loans
  - Stimulus projects must meet 3-year spenddown rules
  - Flexibility to apply new allocation to previous projects, freeing up unencumbered capacity for projects that don't meet 3-year spenddown rules
- Rulemaking on credit spreads no longer in effect
- Current spreads between treasury rates and tax-exempt rates currently make TIFIA loans attractive when compared to municipal bonds
- Provides for attractive amortization structure
- TIFIA Bans
  - Can be drawn as late as 1 year after construction completion
- Not for every issuer
  - Requires either federal funds in the project or for the project to go through federal environmental (NEPA) process

# **Equity Financing**

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- Equity financing continues to be available for existing and new infrastructure assets
- Investors tend to segment by asset
  - Toll Roads and Car Parks
  - Airports
  - Maritime Ports
  - Transit
  - Social Infrastructure
- And are segmented by type
  - Strategic Investors
  - Financial Sponsors