

PARTNERSHIPS IN TRANSIT

Chicago, Illinois May 19, 2009



Legislative Perspective

Karen Hedlund

NOSSAMAN LLP



May 19, 2009

Drafting for the New Paradigm

- Legislative Precedents
- Additional Procurement Issues
- "Availability Payment" Schemes
- Federal Laws and Regulations



PPPs: Key Public Sector Objectives

- Effective Competitive Procurement Methods
- Maximize Private Sector Investment and Risk Sharing
- Limit Public Financial Exposure
- Reasonable User Fee Structure and Profits
- Opportunity for Revenue Sharing
- Quality Design, Construction, Operation and Maintenance
- Effective Assurances of Performance
- Effective Remedies



Where to Look for Legislative Precedent (if needed)

- Project-specific statutes (LAX/Palmdale)
- Agency-specific statutes
 - Louisiana Transportation Authority
 - Los Angeles Metro
 - Maryland Transportation Authority
- Statutes applicable to multiple agencies (CA, DE, NV, VA, WA)
- ABA Model Code (ABA, HI, MD)
- Nossaman Model Statute Arizona HB 2396
- Non-profit approach (MI)



Authority to Contract

Agency may have ability to proceed without need for new legislation

- New Jersey Transit
- Portland Airport MAX
- JFK Airtrain





Authority to Contract

- Ability to bundle:
 - Design
 - Construction
 - Operations
 - Maintenance
 - Finance
- Authority to enter into multi-year contracts
- Authority to enter into leases
- Limitations on "contracting out"



Additional Procurement Issues

- Is prequalification/short-listing allowed? (not contemplated by Model Procurement Code)
- Are pre-proposal one-on-one meetings allowed?
- Are pre-award negotiations allowed? (not under Model Procurement Code)
- Requirement to list subcontractors in bid?



Additional Procurement Issues

- Are required evaluation criteria consistent with desired approach?
- Can charge evaluation fees?
- Hire financial, legal consultants?
- Alternative dispute resolution?



Other Issues to Consider in Drafting Legislation

- Restrictions on use of right of way Anti-Kelo Laws
- Transit-oriented development (legislative provisions that allow/encourage/discourage)
- Investment by foreign entities
- Application of regulated utility laws





Availability Payment Schemes

- Precedent FDOT-595; Miami Port Tunnel
- Payment for performance over long term
- Agency controls fairbox
- Strong credit if agency credit is high
- Does payment obligation constitute long-term debt subject to legal constraints?



"Non-Compete"

- May provide compensation for lost revenues due to construction of competing facilities
- But cannot bar public entity's right to build any facility regardless of location



Federal Statutory and Regulatory Issues

- FTA policies provide flexibility
 - lessons learned from turnkey demo program
 - competitive proposals and "best value" selection permitted
- "Penta P" pilot program under SAFETEA-LU
 - risk sharing
 - streamlined project development



Penta P and Environmental Process

- General Rule: until ROD is issued
 - no RFP
 - no ROW acquisition
 - no final design
- Penta P exceptions
 - can issue procurement docs so long as no alternative is precluded
 - preliminary engineering is permitted, not "final design"
 - role of consultants in NEPA process defined
 - accelerated review process



Contacts

Karen J. Hedlund khedlund@nossaman.com

Kathryn Pett kpett@nossaman.com

Nancy C. Smith nsmith@nossaman.com

www.nossaman.com/infrastructure

