FEDERAL TRANSIT ADMINISTRATION

APTA Midyear Safety Committee

FTA Safety Update

Federal Transit Administration Office of Transit Safety and Oversight

December 5, 2016



Today's Agenda

- TSO Leadership Changes
- Presidential Transition
- WMATA Safety Oversight Update
- Safety Rulemaking Update
- Safety Directives and Advisories
- Safety Research
 - Transit Safety Standards
 - Transit Advisory Committee for Safety (TRACS)
 - Employee Reporting Program
- Safety Training
- Safety Outreach
 - Safety Management System (SMS) Pilots
 - Bus Safety Program
- Resources
- Questions

TSO Leadership Changes



TSO Leadership Changes

- Director of WMATA Safety Oversight
 - Angela Dluger
- TSO-I Special Assistant
 - Lynn Spencer
- Acting Deputy Associate Administrator

 Kimberly Burtch
- Acting Director of the Office of System Safety
 Candace Key
- Acting Director of the Office of Safety Review
 - Patrick Nemons

Presidential Transition



Presidential Transition

- Our mission remains the same
- FTA Leadership waiting to hear from President-Elect Trump's transition team

WMATA Safety Oversight Update



WMATA Safety Oversight Update

- FTA continues to provide direct safety oversight
- WMATA safety improvements
 - Federal funding used by WMATA on safety-related projects
 - RWP Safety Training
 - Ensure SafeTrack plans prioritize reducing the risk of smoke and fire events
- Advocates for creation of a new State Safety Oversight Agency (SSOA) by February 9, 2017
- Transparency in our oversight
 - FTA WMATA Safety Oversight website: <u>https://www.transit.dot.gov/regulations-and-guidance/safety/fta-safety-oversight-washington-metropolitan-area-transit-authority</u>

Safety Rulemaking Update



FTA Safety Rulemaking Timeline

Regulation	Rulemaking Timeline	Status
State Safety Oversight 49 CFR Part 674	NPRM Published: 2/27/2015 Comment By: 4/28/2015	Final Rule Published: 3/16/16 Effective: 4/15/16
Public Transportation Safety Program 49 CFR Part 670	NPRM Published: 8/14/2015 Comment By: 10/13/2015	Final Rule Published: 8/11/2016 Effective: 9/12/2016
Transit Asset Management 49 CFR Part 625	NPRM Published: 9/30/2015 Comment By: 11/30/2015	Final Rule Published: 7/26/2016 Effective: 10/1/2016
Bus Testing 49 CFR Part 665	NPRM Published: 6/23/2015 Comment By: 8/24/2015	Final Rule Published: 8/1/2016 Effective: 10/31/2016
National Public Transportation Safety Certification Training Program 49 CFR Part 692	NPRM Published: 12/3/2015 Comment By: 2/1/2016	Final Rule in Development
Public Transportation Agency Safety Plan 49 CFR Part 673	NPRM Published: 2/5/2016 Comment By: 4/5/2016	Final Rule in Development
National Public Transportation Safety Plan 49 CFR Part 673	Proposed National Safety Plan Published: 2/5/2016 Comment By: 4/5/2016	Final Guidance Document in Development
Preventing Transit Worker Assault NPRM	NPRM Expected: 2017	Under Development



State Safety Oversight (SSO) Final Rule



- Oversight of rail fixed guideway public transportation systems
- SSO Final Rule (49 CFR Part 674) replaces the current SSO rule at 49 CFR Part 659
- SSO Programs must be certified by April 15, 2019

Interim Safety Certification Training Program Provisions



- Three components
 - Required training program
 - Required Technical Training Plan
 - Voluntary
- Fills in the gap requirements until the National Public
 Transportation Safety
 Certification Training
 Program Final Rule is
 published

Public Transportation Safety Program Final Rule



Effective Date: 9/12/16

- Formally establishes
 FTA's safety policy -Safety Management
 Systems (SMS)
- Commits FTA to creating and implementing a National Public Transportation Safety Plan
- Establishes the procedural rules for enforcement of FTA's safety programs

Transit Asset Management (TAM) Final Rule



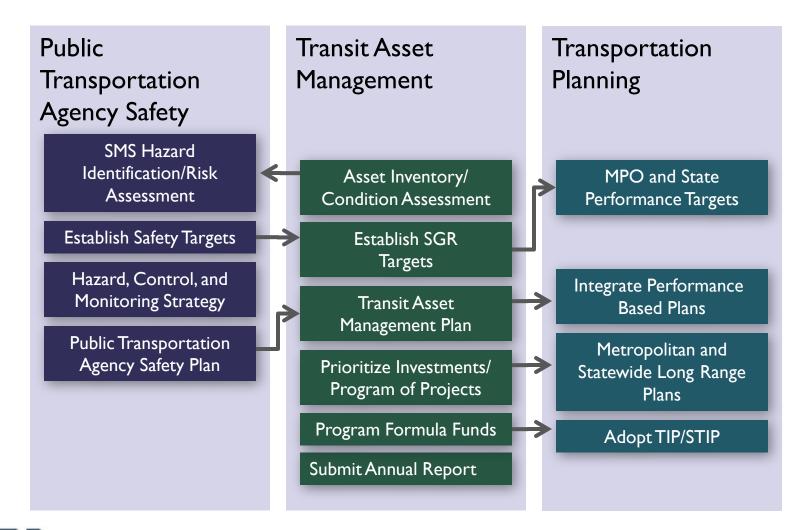
Requires FTA grantees to develop management plans for their public transportation assets, including vehicles, facilities, equipment, and other infrastructure

Effective Date: 10/1/16

Anticipated Benefits of TAM

- Improved transparency and accountability
- Optimized capital investment and maintenance decisions
- More data-driven maintenance decisions
- Potential safety benefits

Linking Proposed Regulations



National Transit Asset Management System

Define state of good repair **Require** TAM Plans for all recipients and subrecipients **Establish** SGR performance measures **Report** data to the NTD **Receive** Technical assistance from FTA

State of Good Repair

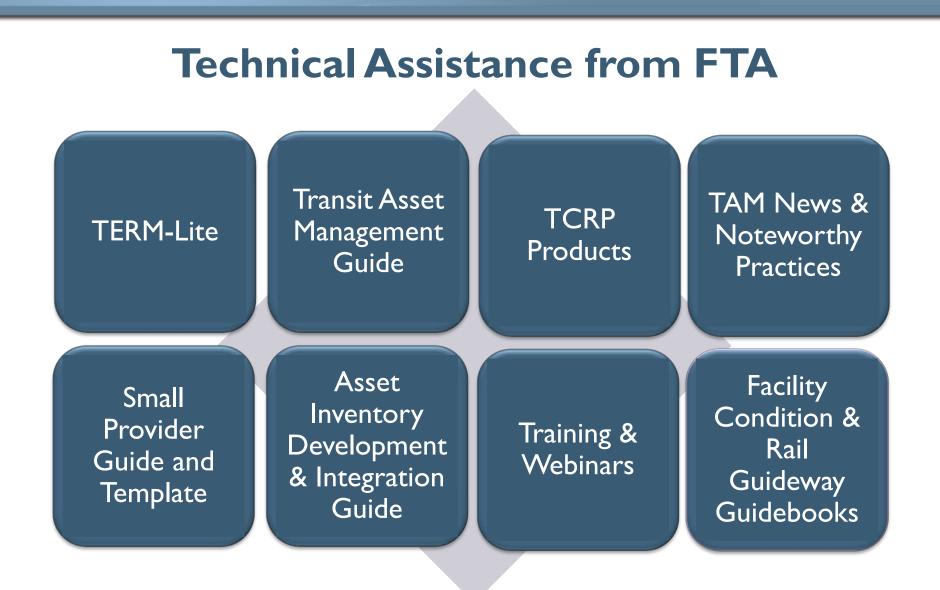
The condition in which a capital asset is able to operate at a **full level of performance**.

This means the asset:

- I. Is able to perform its designed function,
- 2. Does not pose a known unacceptable safety risk, and
- 3. Its lifecycle investments have been met or recovered.

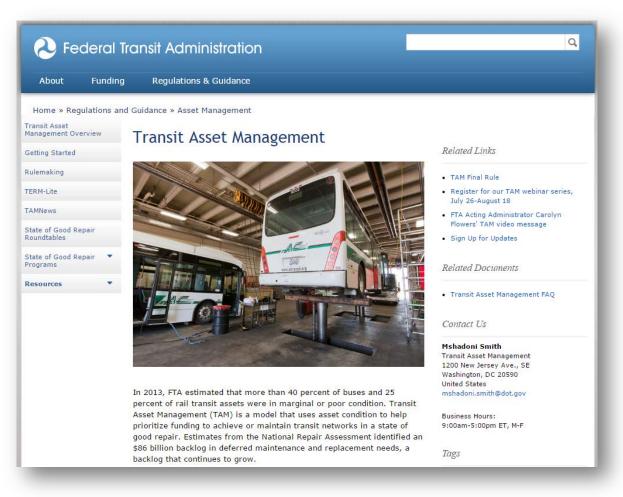
TAM and State of Good Repair

- The purpose of the National TAM System is to keep our Nation's assets in a State of Good Repair (SGR)
- Consequences of <u>not</u> being in a SGR include:
 - Safety risks
 - Decreased system reliability
 - Higher maintenance costs, and
 - Lower system performance



https://www.transit.dot.gov/TAM

TAM Website



https://www.transit.dot.gov/TAM

Bus Testing Final Rule



Effective Date: 10/31/2016

- Requires newly procured buses to meet minimum thresholds
- Scoring system that makes it easier to compare similar bus models from different manufacturers
- Better inform local transit agencies as they evaluate and purchase buses for use in their communities

Bus Testing Website

Rederal Transit Administration			٩
About	Funding	Regulations & Guidance	
Home » Rese	earch & Inno	vation	
Research & Innov	vation		
Research & Repo	orts 🔻	Bus Testing	FTA dedicates the bus testing rule to the memory of our departed colleague,
Fechnology	•	- Charles - Charles	Gregory Rymarz, whose vision, energy and intelligence were instrumental in its creation.
raining and Wor evelopment	KTOFCE		
us Rapid Transit	t 🔻		Related Links
nternational Pub ransportation Pr			Bus Testing Final Rule
us Testing	+	1	Bus Testing Final Rule Press Release
verview			Contact Us
ackground			Office of Research, Demonstration,
istory			and Innovation Federal Transit Administration
sting Process		10	1200 New Jersey Avenue, S.E. Washington, DC 20590
artial Testing		On August 1, 2016, FTA announced a final rule for bus testing for	United States
equirements		improving the process of ensuring the safety and reliability of new transit buses. The rule satisfies requirements in MAP-21 to establish minimum	Phone: 202-366-4052
olicies and Guidanc	ce	performance standards, a standardized scoring system, and a pass-fail	Business Hours:
leports		threshold that will better inform local transit agencies as they evaluate and purchase buses.	9:00am-5:00pm ET, M-F



https://www.transit.dot.gov/research-innovation/bus-testing

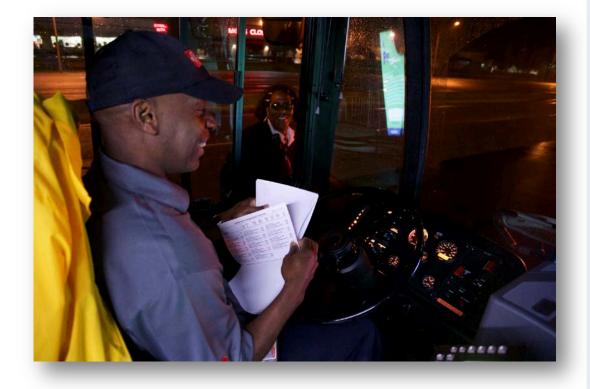
Available Training and Resources for Interim Safety Certification Training Program

- Availability of required courses:
 - Transit Rail Incident Investigation
 - Effectively Managing Transit Emergencies
 - Transit Rail System Safety
 - SMS Principles for Rail Transit
 - SMS Safety Awareness (ELearning)
 - SMS Safety Assurance (Virtual Live ELearning)
- How to register for courses, go to:
 - TSO Training Website : <u>https://safety.fta.dot.gov/</u>

Available Training and Resources for Interim Safety Certification Training Program

- Technical Training Plan (TTP):
 - Applicability FTA personnel and contractors who conduct safety audits and examinations and SSOA personnel and contractors who conduct safety audits and examinations of rail transit systems not subject to FRA regulation;
 - How to access and submit a TTP?
 - Go to: TSO Training Website : Briefing on TTP
- Voluntary Participants:
 - Personnel employed by recipients of Federal transit funds of non rail transit systems.

Transit Worker Assault NPRM



- FAST Act requirement
- FTA's National Online Dialogue on Transit Worker Assault
- NPRM expected in 2017

Safety Directives and Advisories



Safety Directives

• A directive is a written communication from FTA to a recipient that requires the recipient to take one or more specific actions to ensure the safety of the recipient's public transportation system

Safety Directives

- General Directives
 - Applicable to all (or subset of) recipients
 - Subject to public notice and comment
 - Effective upon final notice in Federal Register
- Special Directives
 - Applicable to one or more named recipients
 - Effective upon direct notice to recipient(s)
 - Establishes process for petitions for reconsideration
 - Deputy Administrator will issue special directives and Administrator will review petitions for reconsideration

Safety Advisories

- An advisory is a notice that informs or warns a recipient of hazards or risks to the recipient's public transportation system
- An advisory may include recommendations for avoiding or mitigating the hazards or risks

Safety Directives and Advisories

- FTA will be following up with the transit industry on these Safety Advisories
 - Safety Advisory 14-1: Right-of-Way Worker Protection
 - Safety Advisory 16-1: Stop Signal Overruns

Safety Research



Safety Research: Safety Standards



Development of Safety Standards

- FTA hosted two webinars on the FAST Act Review of Transit Safety Standards in May 2016
- Updated FTA's Compendium of Transit Safety Standards
 - <u>https://www.transit.dot.gov/regulations-and-</u> <u>guidance/safety/compendium-transit-safety-standards</u>
- Final report on the Public Transportation Safety Standards will be published soon



Safety Research: TRACS



Current TRACS Task Data and Performance Management

Due early 2017

- Standardize safety performance tools and capabilities
- Requirements for the collection of all transit incidents
- Improving existing safety performance measures
- Development of new leading and lagging indicators
- Safety performance targets

Current TRACS Task Safety Culture

Due early 2017

- How does organizational structure affect safety culture?
- What's inhibiting the promotion of safety culture?
- Description of the ideal authority and organizational structure
- Promotion of safety culture
- Evaluation of how labor/management committees may or may not promote safety culture



Proposed New TRACS Tasks

- Rail Communications Phraseology and Techniques
- Medical Fitness for Duty



Safety Research: Employee Reporting Program



Challenge – Employees will not voluntarily share information if they feel it could lead to a negative outcome.

Solution – Reduce incentives not to report and increase incentives to report.

Why don't employees report?

• Not that important

- Demonstrate that reporting is valued
- Clarify what's important
- Empower employees

Why don't employees report?

- Not that important
- Affects team's safety record

- Prioritize an accurate safety risk picture
- Emphasize benefits for safety, not safety record

Why don't employees report?

- Not that important
- Affects team's safety record
- Nothing would be done to fix it

- Evaluate each report
- Follow up and show what was done as a result of reporting

Why don't employees report?

- Not that important
- Affects team's safety record
- Nothing would be done to fix it
- Blame for incident
- Treated or disciplined unfairly

- Balance learning and accountability
- Be consistent set & follow clear guidelines for unacceptable behavior

Human Error	At-Risk Behavior	Reckless Behavior
An inadvertent action – slip, lapse, mistake	A choice – risk not recognized or believed justified	Conscious disregard of unreasonable risk
Manage through:	Manage through:	Manage through:
Processes &	Increase situational	Remedial action
procedures	awareness	Punitive action
Checklists	Remove incentives	
Training	for at-risk behavior	
 Design 	 Create incentives for safe behavior 	

Safety Outreach



Components of an SMS

Safety Management Policy

• Establish responsibilities and accountabilities; set objectives and expectations for safety; document SMS processes and procedures

Safety Risk Management

 Identify and prioritize safety concerns based on risk; apply solutions to control safety risk

Safety Assurance

• Monitor, measure, and verify that safety risk is adequately controlled; continuously improve the SMS and safety performance

Safety Promotion

• Communicate, and train personnel about the SMS and their safety roles and responsibilities

What does an effective SMS look like?

- A transit agency routinely and confidently answers these questions:
 - What are our most serious safety concerns?
 - How do we know this?
 - What are we doing about it?
 - Is what we are doing working?
 - How do we know what we are doing is working?



SMS Implementation Pilot Program Overview

In partnership with select transit agencies, FTA is developing and testing practical guidance materials and tools to help the transit industry transition to safety management systems (SMSs).

Through this program, FTA

- Provides onsite training, guidance, technical assistance, and expertise on SMS implementation
- Identifies best practices and lessons learned
- Develops insights on how best to support the industry-wide transition to SMSs



SMS Implementation Pilot Program Status Update

UNITED

Chicago Transit Authority (CTA) Pilot

FTA continues to support CTA's transition to an SMS, applying lessons learned to the development of SMS guidance documents and technical assistance tools for the industry.

Leveraging aviation's SMS expertise

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Safety experts from United Airlines have shared their real-world experience implementing and operating an SMS, including employee safety reporting and data visualization.

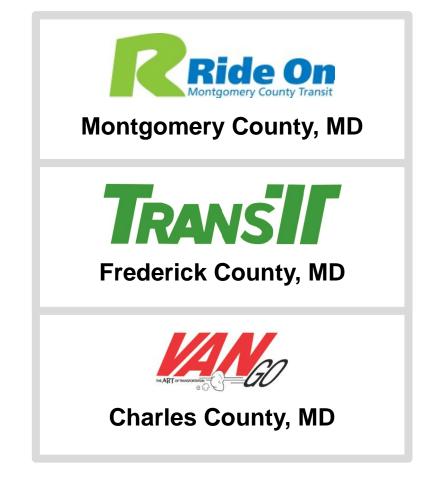
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SMS Implementation Pilot Program Status Update

Small and Mid-size Bus Agencies Pilot

FTA initiated an SMS pilot with three small and mid-size bus agencies in Maryland. This pilot is focused on developing and testing SMS guidance documents and technical assistance tools for:

- Bus agencies of all sizes
- Rural transit operators
- Contractor-operated services



Bus Safety Program Background

- Objective: To improve safety for passengers, employees, and all who share roadways with transit buses
- Voluntary program, but moving to an oversight role
- Developed in collaboration with industry partners (APTA, CTAA, AASHTO)
- Initial focus on small urban/rural bus transit systems
 Now includes large urban bus transit systems



Major Bus Program Elements



Resources



FTA's Safety and Training Resource Website



https://safety.fta.dot.gov/

Rulemaking Website

Federal Transit Administration			٩
About	Funding	Regulations & Guidance	
2		Guidance » Safety	
Transit Safety & Oversight Office Leadership		MAP-21/FAST Act & Safety-Related Rulemaking	Related Links
Organization Stru System Safety	ructure	Navigate to sections below:	 State Safety Oversight Final Rule News Release Public Transportation Safety Program
Safety Review Program Oversig	▼ ght ▼	 Public Transportation Agency Safety Plan National Public Transportation Safety Plan State Safety Oversight (SSO) Final Rule Public Transportation Safety Program Final Rule 	Final Rule News Release
TRACS Related Links	•	 Fubic transportation safety Program Provisions Interim Safety Certification Training Program Provisions Advanced Notice of Proposed Rulemaking (ANPRM) Resources 	Office of Transit Safety and Oversight Federal Transit Administration 1200 New Jersey Avenue, SE Washington, DC 20590 United States
		Public Transportation Agency Safety Plan	Phone: 202-366-1783
		 Public Transportation Agency Safety Plan Notice of Proposed Rulemaking (NPRM) Regulatory Impact Analysis for the Federal Transit 	Business Hours: 9:00am-5:00pm ET, M-F
		Administration's Public Transportation Agency Safety Plan NPRM Public Transportation Agency Safety Plan Notice of Proposed Rulemaking (NPRM): Request for Comments • Federal Register Crosswalk Matrix: 49 CFR Part 659.19 System Safety Program Plan Requirements with Proposed Requirements for Public Transportation Agency Safety Plans (PDF)	Share
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https://www.transit.dot.gov/regulations-and-guidance/safety/map-21fast-act-safety-related-rulemaking

Resources to Help You Prepare Now

Read, watch, and participate

- Review FTA's SMS Framework
- Participate in webinars explaining new regulations and guidance
- Visit FTA's YouTube page to view previous webinars
 - Read our newsletter TSO Spotlight

Get trained

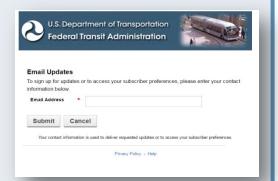
Through FTA's safety website:

- Take the SMS Awareness online course
- Sign up for classroom courses
- Request an Individual Training Profile (ITP)
 - Courses based on your role

Sign up to receive updates

Sign up for GovDelivery

- FTA announcements and new documents
- https://public.govdeliv ery.com/accounts/US DOTFTA/subscriber/ new



Questions? Comments? Email us at FTASafetyStakeholder@dot.gov



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