# Transportation Excellence

# Innovative Funding

May 2015

Jacksonville Transportation Authority

Where you're going



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# The Jacksonville Transportation Authority



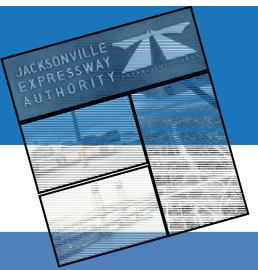
- A multimodal transportation company that plans, designs and builds roads, bridges and roadway improvements
- Operates Mass Transit System
- Completed projects are turned over to the City of Jacksonville or the State of Florida
- JTA does not operate or maintain road or bridge facilities
- JTA has worked on over \$1 billion road and \$200 million bridge projects





# **History of Funding Sources**





Year	Event
1955	Jacksonville Expressway Authority founded to plan, design and build the area's expressway system
1957	First bond issue of \$70M on behalf of Jacksonville Expressway Authority by the State of Florida
1958	Tolls added to several roads and bridges to fund transportation improvements
1968	Constitutional Gas Tax (CGT) is mandated by the Florida Constitution
1971	Jacksonville Expressway Authority designated as the Jacksonville Transportation Authority ("JTA") and took over assets and operations of the private bus companies
1985	First bond issue of \$119M on behalf of JTA issued by the State of Florida





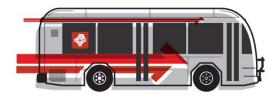
Year	Event
1986	Local Option Gas Tax approved by the Jacksonville City Council for 10 years
1989	Voters approve a half-cent sales tax to replace tolls on JTA's bridges and roads
2000	Voters approve the Better Jacksonville Plan ("BJP")
	City and JTA execute the 2000 Interlocal Agreement which made the BJP Transportation Sales Tax, the Constitutional Gas Tax and the Local Option Gas Tax available to JTA
2001	First BJP Transportation Revenue Bonds issued on behalf of JTA by the City of Jacksonville
2014	2014 Interlocal Agreement modifies and extends allocation of taxes to JTA through 2036
2015	JTA issues its first bonds directly



# Local Option Gas Tax



- Per gallon of gas pumped within Jacksonville Six cents collected
- Full Six cents levy extended from September 1, 2016 to August 31, 2036
- As per the 2014 Interlocal Agreement between the City of Jacksonville and the JTA
  - Five cents appropriated to JTA One cent retained by the City of Jacksonville
  - JTA has issued approximately \$100 million in fixed rate bond proceeds secured by JTA's share of the Local Option Gas Tax to fund the roadway projects
  - Local Option Gas tax will remain to be a long term sustainable funding source for the Authority





- Addresses LOGT, Sales Tax, and Constitutional Gas Tax between City of Jacksonville and JTA
- Executed July 29, 2014; expires August 31, 2036
- LOGT
  - Six cents LOGT was set to expire August 31, 2016
  - Full Six cents levy extended to August 31, 2036
  - Five cents appropriated to JTA One cent retained by the City of Jacksonville
  - Commencing September 1, 2016, JTA may pledge any portion of its five cents LOGT for repayment of debt service on bonds issued to fund projects on the JTA Project List

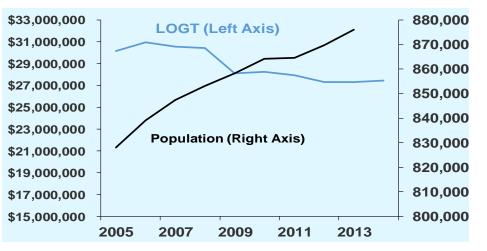


- Sales Tax
  - First utilized to pay outstanding City Bonds from BJP Transportation program with 2014 Debt Service of \$42.1M
  - Remaining funds used by JTA for mass transit subsidy
  - Once City Bonds are no longer outstanding, remaining Transportation Sales Tax collections over the term of the Agreement will be allocated to JTA for mass transit subsidy
- Constitutional Gas Tax (two cents per gallon)
  - First Allocated to pay City Bonds from BJP Transportation program (after application of BJP Transportation Sales Tax)
  - Surplus allocated 50% to JTA and to the City of Jacksonville



- Generally Correlated with:
  - Economic Activity
  - Population
  - Fuel prices and efficiency

#### Historical LOGT, Sales Tax and Population



Sources: U.S. Census; JTA



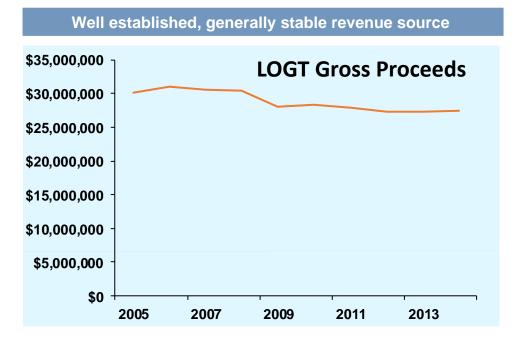
"Synthesizing the information from the 4 models, we conclude that the fuel demand will most likely remain flat or increase slightly. Therefore, the associated LOGT will remain flat or increase slightly over the next 15 years" – University of North Florida

Fuel Consumption Forecast in Jacksonville

Source: U.S. Energy Information Administration



Fiscal Year Ending September 30th	LOGT Gross Proceeds		Annual Change
2005	\$	30,161,175	3.7%
2006	\$	30,970,564	2.7%
2007	\$	30,550,932	-1.4%
2008	\$	30,428,752	-0.4%
2009	\$	28,108,375	-7.6%
2010	\$	28,269,053	0.6%
2011	\$	27,949,058	-1.1%
2012	\$	27,332,958	-2.2%
2013	\$	27,296,734	-0.1%
2014	\$	27,453,519	0.6%



• Amounts shown reflect full 6 cent levy; JTA receives 5 cents



- Working with stakeholders included:
  - Council Members
  - Mayor's Office
  - Board Members
  - Construction Industry
  - Chamber of Commerce
  - Lobby Teams/Firms
- Professional studies, personal one-on-one talks with key stakeholders, media discussions, and collaborations with advocacy groups were all important parts to the strategy JTA used to secure the LOGT



# **Bond Issuance Transaction Summary**

Issuer	Jacksonville Transportation Authority
<b>Project Account</b>	\$100,550,000
True Interest Cost	3.04%
Ratings	Standard & Poor's: AA (Stable) Fitch: AA- (Stable)
Sale Date	January 14, 2015
Settlement Date	January 29, 2015
Security	Limited obligations of the Authority secured by a pledge of Local Option Gas Tax revenues
Use of Proceeds	To fund a portion of the Mobility Works Projects
Structure	Serial Bonds from 2017-2036
Tax Status	Federal and Florida tax-exempt
Senior Manager	J.P. Morgan Securities LLC



- May 2014
  - Interlocal Agreement Approved by Council
  - Working Group assembled to begin issuance discussions
- June 2014
  - Organizational meeting to discuss LOGT Bond Issuance process
  - Drafted Reimbursement Resolution
- July 2014
  - Drafted the Master Resolution and Supplemental Resolution outline
  - Distributed RFP for Disclosure Counsel
- August 2014
  - Board approved Reimbursement Resolution and Disclosure Counsel
  - Board approved Investment Policy
  - Underwriter RFP distributed

- September 2014
  - Drafted Master Trust Agreement
  - Began Preparing POS & Ratings Package
- October 2014
  - Bond Validation Process
  - Package to Rating Agencies
- November 2014
  - Formal Presentation to Rating Agencies (New York)
  - Responded to Rating Agencies' Questions
- December 2014
  - Received Credit Ratings
  - All Documents approved by Board
- January 2015
  - Released POS to the Market
  - Bonds Marketed, Priced, and Sold



LOGT JTA MobilityWork Projects

Blanding Blvd Intersection Improvements Soutel Transit Hub Alta Drive *(Local funding sources are COJ receipts)* Tinseltown Intersections Collins Road (Shindler to Westport) Collins Road (Blanding to Pine Verde) San Pablo Road (Beach to Atlantic) McDuff & 5th Street Phase III Old St. Augustine/Greenland Intersection Kernan Blvd (Atlantic to McCormick)

Southside/Atlantic Intersection Parramore Road Extension Girvin Road

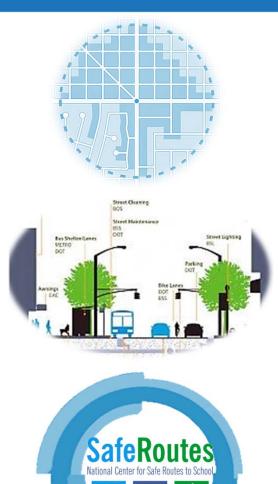
#### County Wide Mobility Corridors

Arlington Expressway (Regency to Matthews Bridge) Beach Blvd. (I-95 to Southside Blvd.) Blanding Blvd. (Clay/Duval Co. Line to US-17) and Park St. (US-17 to I-95) Dunn Avenue (I-295 to I-95) Edgewood Ave. (Cassat Ave. to N. Main St.) Lem Turner Blvd. (Downtown to I-295) Main Street (State to Clark Road) Moncrief/Myrtle/8th Street (Main to Myrtle) New Kings Road / US 1 (I-95 to MLK)

6J Normandy/Cassat/Lenox (Normandy - 1295 to Cassat); Cassat (Edgewood to Blanding) and Lenox - (Normandy to Cassat) Philips Highway (I-95 to Southside Blvd.) University Blvd. (University - St. Augustine to Ft. Caroline) Mandarin Rd. & Plummer Cove Rd. Merrill Road - (University to Townsend)



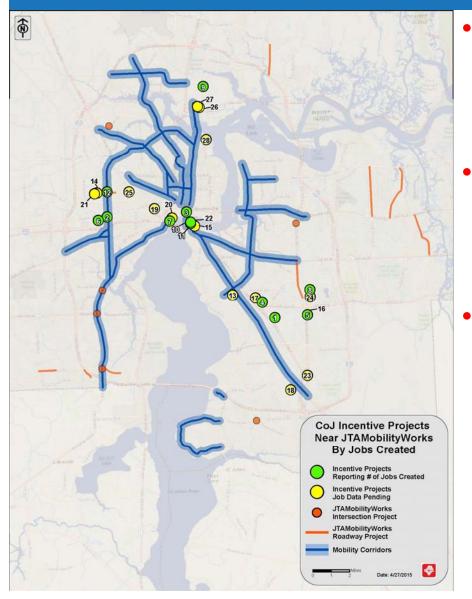
- Holistically address the multimodal characteristics of high frequency transit corridors enhancing mobility choice, accessibility and safety
- Specific allocation dependent upon ridership, demographics (Title VI issues), safety and planning/mobility assessment, public involvement
- **Leverage** resources (City of Jax/FDOT/JTA)
- Integrate with "Safe Routes to School" projects, where applicable





- Status
  - The \$15 million Mobility Corridor effort has been divided into two work programs:
    - Transit Enhancements; and
    - Complete Streets
  - RFPs have been developed for both of these programs concurrently and we look to have Consultant approval and notice to proceed by early April for the Transit Enhancements and early May for Complete Streets
- Remaining FY15 Activities
  - Begin construction on at least four corridors by end of FY15
    - Arlington Expressway
    - Dunn Ave.
    - Normandy/Cassat/Lenox
    - Lem Turner Rd.
    - Conduct planning/design charrettes for Complete Streets initiative

## **Mobility Corridor and Job Growth**



- There have been 28 companies that have had recent large scale projects regarding economic development within a mile of a JTAMobilityWorks project
- Based on recent City of Jacksonville (COJ) data, for the incentive projects where job growth has been reported thus far, over 1,800 jobs have been created
- All of these jobs have been created within one mile of a JTAMobilityWorks project



## **Road Improvement Projects**

#### JTAMobilityWorks Program Master Scheduler FY 2019 ask Name Y 2014 FY 2015 EV 2016 FY 2017 FY 201 EV 202 02 03 04 01 02 03 04 01 Q1 Q2 Q3 Q4 Q1 Quarter 02 03 Old St. Augustine / Greenland Intersection Kernan Blvd. (Atlantic to McCormick) Southside/Atlantic Intersection Parramore Rd. Extension (Parramore to Youngerman Circle) Girvin Road (Atlantic to Wonderwood) Transit Enhancements **Complete Streets** Blanding Blvd. Intersection Improvements Soutel Transit Hub Alta Drive (South of Faye Rd. North to Burkit Lane) **Tinseltown Intersections** Collins Road (Shindler to Westport) \*Collins Road (Blanding to Pine Verde) \*San Pablo Road (Beach to Atlantic) \*McDuff & 5th Street Phase III



Note: Schedule is based on JTA Fiscal Year (starts October 1st ends Septemebr 30th) \*To Be Determined

• 85 million dollars will be used to improve local roads and intersections



# **CNG – Strategic Partnerships**



- Demonstrates leadership in industry and community
- Makes case for developing natural gas in the region
- Enhances JTA's financial stability
- Promotes environmental sustainability
- Proven and widely used technology
- Provides various financing and procurement options
- Rethinking JTA's Master Campus Plan
- Future BRT



- No capital outlay for JTA
- Immediate operating savings
- Minimizes risk
- P3 Partner shares incentive for timely and quality project delivery
- JTA can share in revenue from Public Access Station



- Estimated net cost of the P3 procurement with Clean Energy is approximately \$21.2 million over a 15-year period not including 100 CNG buses (\$57 million)
- If the JTA implemented the CNG program directly, it would cost an estimated \$26.9 million over a 15-year period
- By partnering with Clean Energy, the JTA will save approximately \$5.7 million



## **CNG Project Elements**

#### JTA CNG Fueling Station

- CNG fueling infrastructure for fueling JTA fleet beginning 12/1/15
- modifications to existing maintenance facilities
- O&M of the fueling infrastructure and the facilities modifications for 15 years

JTA Campus Improvements Implementation

- Demolition of the Administration Building
- New parking spaces for revenue vehicle and employees

Public Access Station

- Public access fueling station
- Operation and Maintenance of the public access station for 15 years

# **CNG – P3 Agreement with Clean Energy**

- JTA will purchase a guaranteed minimum quantity of CNG fuel for 15 years
- A volume discount will be provided for JTA fuel purchases in excess of its guaranteed minimum fuel purchases
- JTA will convert 100 buses in its fleet to CNG over a five-year period
  - First Coast Flyer BRT buses funded through the FTA New Starts program (40 plus buses)
  - Regular replacement schedule for JTA's bus fleet
- Lease and concession agreement for a 15-year period
  - Land rent and royalty revenue to the JTA for any CNG Diesel Gallon Equivalents (DGE) sold or provided to any entity other than the JTA
- \$2.5 million in TRIP funding provided by FDOT/NFTPO
- 29% DBE on infrastructure construction



	JTA-DGE	Clean Energy	JTA-CNG	JTA-Diesel
Lease				
Land Rent	\$1,000.00	(\$180,000)	\$ <u>-</u>	\$-
CNG Infrastructure Cost				
Fuel Cost	\$0.63	\$8,801,953	\$10,519,163	\$36,092,578
Infrastructure Cost	\$0.70	\$8,498,438	\$11,939,509	<i>\$30,092,370</i>
Operations & Maintenance	\$0.69	\$8,377,031	\$8,060,919	\$2,956,146
Total Cost per DGE to JTA	\$2.02	\$25,677,422	\$30,519,591	\$39,048,724
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Volume Discount				
Discount for JTA fuel consumption in excess of minimum				
fuel purchase		(\$2,876,563)	(\$4,027,188)	\$-
Public Access Station Costs				
Royalty to JTA		(\$3,945,703)	(\$2,124,610)	\$-
Bid Price Proposal		\$18,675,156	\$24,367,794	\$39,048,724
JTA Initial Investments		\$2,500,000	\$2,500,000	\$ -
Savings for Diesel buses vs. CNG				(\$8,700,000)
Total Price		634 475 45C	ćac 007 704	¢20.240.724
iolai Price		\$21,175,156	\$26,867,794	\$30,348,724

\*\*Pricing Over a 15-year period for a minimum of 75 buses\*\*



# **CNG Next Steps and Timeline**

Activity	Timeline	
Board Approval of P3 Contract with CE	November 25	
Notice to Proceed	December 1	
Board Approval of Demolition Plan Changes	January 6	
Board Update and Action on the CEI RFP Requested	February 11	
Groundbreaking Event	March 31	
Administration Building Demolition & Parking	May 1 – Aug 4	
Construction of Connexion & Bus Parking	June 9 – Aug 4	
Construction of CNG & Facility Modifications	June 1 – Oct 7	
Construction of CNG Public Station	July 24 – Oct 7	
Project Completion	November 19	
FCF BRT North Corridor Service with CNG Buses	December 2015	





# APTA Europe Study Mission -TBD

# **Contrast Between US and Europe**

#### US

- Political ambivalence
- Short-term electoral expediency
- Confrontation
- Skepticism
- Abdication of responsibility
- Deficit spending
- Unfunded mandates to locals
- No linkage: Transport investment and national competitiveness
- Kicking the can down the road

## EUROPE

- Political commitment
- Long-term societal benefit
- Compromise
- Trust
- Leadership
- Strategic investment
- Support to locals
- Understanding of economic benefit of transport investment
- Multi-year funding strategies



# Thank you