# **PMOC Monitoring Report**

# National Capital Purple Line Light Rail Transit Project Montgomery and Prince George's Counties, MD

**Maryland Transit Administration (MTA)** 

# October 2019

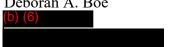
PMOC Contract Number DTFT60-15-D-00003

Project Number FTA- DC-27-5312 Task Order Number 05

Work Order Number 05 **OPs** Referenced 25

**APTIM** 17 Princess Road Lawrenceville, NJ 08648

Deborah A. Boe



#### **EXECUTIVE SUMMARY**

#### **Project Description**

The National Capital Purple Line ("Purple Line") is a 16.2 mile east-west Light Rail Transit (LRT) line extending inside the Washington, DC Beltway from Bethesda in Montgomery County, MD to New Carrollton in Prince George's County, MD. The Purple Line will operate largely at street level in a combination of dedicated and semi-exclusive right-of-way, and also includes segments on elevated structures and in tunnels. The alignment for the Purple Line will provide direct connections to Washington Metropolitan Area Transit Authority (WMATA) at Bethesda, Silver Spring, College Park, and New Carrollton, MD. The project will also connect to all three Maryland Area Regional Commuter (MARC) commuter rail lines, Amtrak, and local bus routes. The project includes twenty-one stations, two storage and maintenance facilities, and 25 light rail vehicles (LRVs). MTA is executing the project using a Public-Private Partnership (P3) method of project delivery. As documented in the Full Funding Grant Agreement (FFGA), the estimated project cost is \$2,407,030,288 and the scheduled Revenue Service Date (RSD) is December 31, 2022.

#### **Project Status**

Following the execution of the FFGA on August 22, 2017, the Purple Line Project is currently in the Construction phase, with Purple Line Transit Partners (PLTP) as the P3 Concessionaire.

### Scope / Significant Activities

- Purple Line Transit Constructors (PLTC), the PLTP partner responsible for the design and construction of the capital project, continues with project design. MTA's assessment of PLTC design progress is forecasting substantial design completion in January 2020. The original Baseline Schedule anticipated design completion by late fall 2017. The current progress through mid-October 2019 reflects that 140 of the design packages have been issued as RFC. However, the number of planned design packages is fluctuating. Whereas there had been agreement on 212 planned design packages, PLTC recently indicated that it has 217 planned non-systems design packages and no estimate on the number of system design packages. MTA directed PLTC to produce a formal listing of all planned design packages, indicating which have been issued RFC to date.
- MTA, PLTC and CSX reached conceptual agreement on the remaining CSX design issues. Except for the Mechanically Stabilized Earth (MSE) wall item which continues under legal review, the implementing final design submittals are in process or are already in review by CSX:
  - Design of the mezzanine connector pedestrian bridge as "building concourse" space so that CSX will accept a 23-foot vertical clearance above the CSX tracks (non-FFGA)
  - New drainage connection relocated from the CSX yard area to Montgomery County-owned property (non-FFGA)
  - Final design for the new access road into the CSX yard (non-FFGA)
  - Stabilizing the existing WMATA-owned MSE wall near the Silver Spring Transit Center (SSTC) to meet crash wall standards

- MTA and Washington Suburban Sanitary Commission (WSSC) continue evaluating the Veterans Highway median as the alignment into which to relocate the 66-inch water main that currently runs through the Glenridge Operation and Maintenance Facility (OMF). This relocation is not schedule-critical work.
- The Alternate Technical Concepts (ATC) offered during the proposal process for the use of jet fans at the Bethesda Station in lieu of vent shafts is not yet at Released for Construction (RFC) status. However, PLTC has been reviewing the near final design with the Fire Marshall and has been addressing comments with design revisions as applicable. PLTC has contracted with a nationally reputable Fire Protection consultant to perform an independent review, on behalf of the Fire Marshall, of PLTC's Computation Fluid Dynamics analysis that supports the PLTC design. The design will be considered "final" once the Fire Marshall is satisfied.
- MTA continues implementing its non-P3 construction contract activities:
  - Prince George's County Parks Polk Street Maintenance Facility Design-Build (D-B) contract. MTA completed review and returned comments on the 65% design package submitted by the D-B contractor, Forrester, and the 100% design package submittal is due October 25, 2019.
  - Off-site Wetlands Mitigation (Ken-Gar). The Design-Bid-Build construction contract was awarded and NTP was issued on September 5, 2019. Kickoff meetings were conducted, and the contractor applied herbicides for invasive species before the end of the fall season.
  - Off-site Stream Mitigation (Paint Branch). The Design-Bid-Build construction contract was awarded and NTP was issued on September 5, 2019. The contractor is making contract-required submittals.
- PLTC's construction activities continued throughout the corridor. Utility relocations and retaining wall construction continued in various locations. The subcontractor mobilized and commenced driving piles for the rail overpass structure at Connecticut Avenue; the overpass structural steel members continue in shop fabrication. The traffic shift to accommodate Phase 1 of the rail underpass construction at Jones Mill Road was implemented and excavation is in process to achieve the final lowered elevation for the LRT and Capital Crescent Trail. Asbestos removal to support the partial demolition of the Faulkland Apartment building continued. Parking lot and sidewalk construction, installation of light poles and landscaping continue at the Silver Spring International Middle School. Construction continues on the abutments and piers for the Silver Spring Transit Center flyover. The final liner shotcrete application nears completion at Plymouth Tunnel. At Manchester Station, the twelfth lift of vertical concrete placement of the station wall was in process. Utility relocations continue at various locations throughout Area 3, including water, sewer, gas, electrical and communications along University Boulevard and multiple relocations along River Road and Kenilworth Avenue. Medco utility relocation continues on the UMD campus. Pile driving for the new Northwest Branch Anacostia Bridge continued. Preparations started for the relocation of the "M" on the UMD campus. Pier caps and bearing seats were placed for the Northeast Branch Anacostia Bridge. Concrete placements are underway for walls of the Baltimore-Washington (B-W) Parkway bridges. Retaining wall construction along Veteran's Parkway and drilled shafts for the aerial structure along Annapolis Road continue. Glenridge OMF building interior

- finishes, Mechanical/Electrical/Plumbing rough-ins, structural steel fireproofing and installation of skylights and interior wall metal studs continue. Repaving of Ellin Road commenced after the installation of 700 feet of double track was completed.
- Vehicle carshell manufacturing activities, coordinated with design progress, continued in Spain and in Elmira, NY:
  - In Spain, resolution of MTA comments on Intermediate and Final Design packages continue. MTA's review of the Safety Certification documents, which addressed all 174 requirements from the Technical Provisions of the P3 contract that are applicable to the vehicles, currently has several outstanding comments for CAF resolution. Regarding carshell manufacturing in Spain, sixty-seven carshell segments have been completed to date, including those already shipped to the U.S., with multiple additional LRVs are in the manufacturing process. LRV #6 carshells are currently being prepared for shipment to the U.S.
  - Vehicle final assembly is taking place in CAF's facility in Elmira, NY. There are currently 25 carshells (five full vehicles) in Elmira. CAF assembled all five carshell segments of the first vehicle together, placed the vehicle on its trucks on the Elmira test track and started performing static testing in June 2019. Dynamic testing of the first vehicle is planned to commence in December 2019. All five segments of the second, third, fourth and fifth vehicles are in various stages of final assembly activities in Elmira, undergoing activities such as installation of ceiling raceways and conduit, ceiling linings, insulation and flooring, cab lighting and installation of windows.
  - Shipment of the first vehicle to the project site is dependent on readiness of on-site storage space, such as the test track, and available traction power, and may occur in early 2020.
  - MTA rejected CAF's requested design deviation to utilize the current environmental test chamber in Elmira, which is shorter than the overall vehicle, for a second time. MTA has been performing its own research by conferring with other agencies that have extended length vehicles but has not yet reached a conclusion. The climate test is a qualification test and only needs to be performed on one vehicle, which does not need to be the first vehicle. CAF plans to proceed at risk and test an early completed vehicle in the existing test chamber and submitted an updated procedure for testing one half the vehicle and performing analysis for accepting the complete vehicle. CAF will then submit the report with full analysis for MTA approval. If MTA still does not accept the deviation, sufficient time will remain in the schedule to test in accordance with the current contract requirements.
- FTA concurrence was provided on two LOD change packages, the large "Package 9" and the Bradford Place package, submitted by MTA on behalf of PLTC. No further packages are currently in review.
- MTA is responsible for providing offsite stormwater mitigation in Montgomery County. MTA had received MDE approval for 5.53 acres (greater than the 5 acres required) of offsite Stormwater Management (SWM) capacity in place by June 30, 2018 in accordance with the P3 contract. MTA is in the process of receiving MDE approvals and adding

- another 5 acres of identified mitigation to the "bank". In fall 2019, effort will commence to add yet another 5 acres by mid-2020. MTA is awaiting PLTC's final approved on-site mitigation capacity, since MTA may not need to actually construct any of the sites if PLTC provides sufficient on-site mitigation.
- Right of Way (ROW) acquisition activities continue for the required 466 private parcels and 137 public parcels, for 603 parcels total. As of October 9, 2019, only three private parcels remain for which MTA does not yet have possession, and MTA continues to evaluate costs for a potential redesign to eliminate the need to acquire one of these three parcels.
- MTA also evaluated and reduced the approximately 280 additional small acquisitions initially identified by the P3 Concessionaire for utility relocations to a current total of approximately 174 parcels, of which 123 are private and 51 are public. To date, 118 of the additional 123 private properties are in MTA possession through rights of entry, options and/or agreements. The remaining private parcels are not for utility relocations and are not as immediately needed. The cost responsibility for these additional parcels has not yet been negotiated.
- To date, 172 of the identified 176 required relocations have been completed. However, the Post Office was initially relocated to an interim short-term space in the Silver Spring Library Building, and work is now in process to complete build out of its final site in advance of the final relocation, scheduled for late 2019. The Post Office submitted an estimate of its final relocation costs, which was accepted by MTA.

#### Cost

- The project's documented expenditures are \$1,074.9 million through July 2019.
- There is significant risk that change order negotiations and mitigation to recover the schedule could result in substantial added costs to the project.
- Refer to the Core Accountability Table below for additional project cost information.

#### Schedule

- PLTC currently does not have an approved recovery schedule to address the one-year delay to the start of construction caused by the environmental lawsuit. In response to a letter that FTA issued to MTA in early August 2018 expressing concern with the amount of time that the project has advanced without an approved schedule, MTA prepared a working schedule update of the master project schedule and submitted "MTA Master Schedule August 2018". The updated proposed baseline schedule is based on the negotiations as of August 2018 of the P3 contract schedule, which have been ongoing with PLTC since late 2017 and which have been detailed in prior PMOC Monthly Monitoring reports; but the update is not yet based on a mutually agreeable P3 contract schedule. See also the Major Problems and/or Issues subsection of this report, below.
- The following are the current key milestone dates for the project, showing the last approved (March 15, 2017) master project schedule, the MTA Master Schedule August 2018 proposed re-baseline and the (most recent) July 15, 2019 progress update of the MTA Master Schedule proposed rebaseline. (Previously actualized milestones are not shown here for brevity but are presented in the body of the report.)

National Capital Purple Line LRT Key Milestone Dates			
Activity	Latest	MTA Master	MTA Master
	(March 15, 2017)	Schedule	Schedule; July
	Approved Project	August 2018	15, 2019
	Schedule	(working baseline)	update
All Significant ROW Acquisition & Relocation	As needed by		
All Significant ROW Acquisition & Relocation	construction		
Commencement of Trial Running		03/09/2022	05/13/2022
P3 Ready to Commence Revenue Service	TBD	10/28/2022*	12/20/2022
MTA Opens for Revenue Service	3/2022		12/20/2022
Revenue Operations Date (includes contingency)	12/31/2022		12/31/2022
FFGA Revenue Service Date (includes contingency)	12/31/2022	12/31/2022	12/31/2022

<sup>\*</sup> P3 Revenue Service date is based on MTA's working version of an updated integrated master project schedule based on MTA/P3 Concessionaire negotiations, but for which final agreement with the P3 Concessionaire has not yet been reached.

# **Core Accountability**

FFGA Core Accountability Items			
	Project Status:	Original at FFGA:	Current Estimate (EAC):
Cost	Cost Estimate	\$2,407,030,289	\$2,407,030,289
	Unallocated Contingency	\$90,535,748	\$44,896,572
Contingency	Total Contingency (allocated plus Unallocated)	\$150,035,748	NOTE 5
	Revenue Service Date (FFGA)	December 31, 2022	December 31, 2022
Schedule	MTA Target Revenue Service Date	March 31, 2022	December 20, 2022 <b>NOTE 6</b>
		Amount (\$)	Percent (as percent of total)
P3 Planned Value to Date	Total budgeted cost of work scheduled to date (if available) <b>NOTE 1</b>	Not Available	
P3 Earned Value to Date	Budgeted cost of work completed to date, i.e., actual total value of work earned or done (if available)  NOTE 1	Not Available	
P3 Actual Cost	Total cost of P3 work completed to date (actual total expenditures)	\$647,177,643	35.7%
Total Project Actual Cost	Total cost of work completed to date (actual total expenditures)	\$1,074,875,576	44.7%

	FFGA Core Accountability Items		
	Project Status:		Current Estimate (EAC):
		Amount (\$)	Percent
	Total contracts awarded to date (Note 2)	\$2,275,549,182	94.5%
Contracts	Total construction contract awarded to date (construction contracts only) ( <b>Note 3</b> )	\$1,052,244,417	100.0%
	Physical construction work completed (amount of construction contract work actually completed) ( <b>Note 4</b> )	\$234,328,319	22.3%
Major Issues	Status	Comments / Action	on / Planned
	See discussion below		
	Date of Next Quarterly Meeting (if known):	Novemb	er 21, 2019

- **NOTE 1** (Core Accountability Table). The Planned Value to Date and the Earned Value to Date are currently not available, since even approximated values have become unreliable and/or misleading until re-baselining of the P3 cost-loaded schedule is completed. This effort is ongoing with the P3 Contractor.
- **NOTE 2** (Core Accountability Table). Amount includes value of all construction, right of way, vehicle and professional services contracts awarded to date (right of way "awarded" value is the cost of right of way to date). Percentage is calculated based on total project cost estimate of \$2,407,030,289.
- **NOTE 3** (Core Accountability Table). Amount includes the SCC 10 through 50 values of all contracts awarded to date. Percentage is calculated based on total project planned SCC 10 through 50 costs contained in the latest project SCC Workbook.
- NOTE 4 (Core Accountability Table). Amount includes the SCC 10 through 50 values expended to date. Percentage is calculated based on total project planned SCC 10 through 50 costs contained in the latest project SCC Workbook.
- NOTE 5 (Core Accountability Table). MTA is in the process of updating its cost estimate to complete the project, which is indicating significant increases in MTA's professional services costs at completion. These changes, in addition to the Change Orders processed to date on the P3 contract, are currently being reviewed by the PMOC and will be further analyzed with MTA over the next month. The revised forecast is expected to result in a reasonably large drawdown of the total project contingency, of which some is already evidenced above in the consumption of unallocated contingency.
- NOTE 6 (Core Accountability Table). The Current Estimate (EAC) for the Schedule (MTA Target Revenue Service Date) of December 20, 2022 is from MTA's working version of an updated integrated master project schedule progressed through July 15, 2019, which is based on MTA/P3 Concessionaire negotiations to date, but for which final agreement with the P3 Concessionaire has not yet been reached.

#### Major Problems and/or Issues

- Due to the impacts of the initial lawsuit filed by the Friends of the Capital Crescent Trail, it has been challenging for MTA to strictly follow the procedures and practices established in the Purple Line Project Management Plan (PMP) and its sub-plans.
- According to the PMP, the Master Schedule is to be updated monthly; however, the most recent approved Master Project Schedule update is as of March 15, 2017. Since the December 2016 baseline schedule no longer reflects project conditions, the project does not currently have a current approved resource-loaded Master Integrated Project Schedule to serve as a management tool.

- In May 2018, MTA issued a directive letter for PLTC to incorporate the workshop mitigations, but agreement on a mitigated project schedule was still not imminent. In summer 2018, the Maryland Secretary of Transportation strongly encouraged PLTP to negotiate in good faith, and in August 2018, FTA sent a letter expressing concern with the amount of time that the project has advanced without an approved schedule and requested MTA's formal response by September 30, 2018. In response, MTA prepared a working schedule update (proposed re-baseline) of the master project schedule. The update is based on the schedule negotiations as of August 2018 but does not yet have the full mutual agreement of both parties. MTA performs monthly progress updates of the MTA Master Project Schedule based on the progress updates received from PLTP as well as from its internal staff, relative to the proposed August 2018 re-baseline.
- Although the most recently issued schedule update (July 15, 2019) of the MTA Master Project Schedule continues to show the start of revenue service prior to the FFGA RSD of December 31, 2022, the current MTA forecasted PLTP Commencement of Revenue Service date is December 20, 2022, which provides essentially no schedule contingency for the 3+ remaining years of construction, testing and commissioning. Also, there is a risk that negotiations of a recovery schedule that is agreeable to both MTA and the P3 Concessionaire under the P3 contract has the potential to push project completion beyond the current FFGA Revenue Service Date.
- There is significant risk that change order negotiations and mitigation to recover the schedule could result in substantial added costs to the project.
- Both MTA's delivery of properties to Purple Line Transit Constructors (PLTC) and PLTC's progress toward needing those properties for construction are significantly behind the schedule anticipated in the P3 contract. MTA managed this through weekly meetings of an MTA/PLTC right of way task force that evaluated the needs of the dynamic construction schedule "early start" and "late start" dates for construction activity on each property and determined work around plans to avoid impacts to the extent possible. Now that only three properties remain to be acquired, such meetings are conducted on an asneeded basis. None of the remaining properties are currently impacting construction. Concurrent with its acquisition activities, MTA worked to obtain Construction Rights of Entry for these properties and/or redesign to eliminate the need for the property to avoid impact to construction activities.
- PLTC's forecasted substantial completion of its design scope has slipped until January 2020, which is significantly behind the scheduled date of fall 2017 anticipated in the P3 contract. As a result, the construction schedule has also slipped, and therefore, PLTC's need for the properties discussed above has also slipped.

# **TABLE OF CONTENTS**

EXECUTIVE	XECUTIVE SUMMARY		
MONTHLY I	MEETING REPORT	1	
A. Project	Status	1	
B. Project	Management Plan and Subplans	14	
C. Project	Management Capacity and Capability	17	
D. Project	Cost	18	
E. Project	Schedule	19	
F. Quality	Assurance / Quality Control (QA/QC)	22	
G. Safety	and Security	22	
H. Americ	cans with Disabilities Act (ADA)	24	
I. Buy A	merica	24	
J. Vehicle	es and Vehicle Technology	25	
PROJECT R	ISK	26	
ACTION ITE	EMS	27	
APPENDICE	S	28	
Appendix 1	Safety and Security Checklist	29	
Appendix 2	Top Project Risks	30	
Appendix 3	Roadmap to Revenue Operations	31	
Appendix 4	Project Map	32	
Appendix 5	List of Acronyms	33	
Appendix 6	Cost vs. Budget	35	
Appendix 7	FTA SCC Workbook – BUILD Main, June 1, 2016 Update	36	
Appendix 8	Project Schedule	37	
Appendix 9	Vehicle Status Report	41	
Appendix 1	0 Construction Photographs	42	

#### MONTHLY MEETING REPORT

#### Introduction

The Project Management Oversight Contractor (PMOC) visited MTA's Purple Line project site and met with project staff on October 10, 2019 in the project offices in Riverdale, MD. Updated information as of that date is reflected in this report.

## A. Project Status

After the U.S. Court of Appeals reversed the vacation of the Record of Decision (ROD) in July 2017 (refer to the **Environmental** section of this report for details), the FFGA was executed on August 22, 2017, approximately one year later than planned. The Purple Line project is currently in the Construction phase.

#### **MTA Design**

MTA's General Engineering Consultant (GEC) completed the Purple Line project design to approximately 30% design level in fall 2013 with incremental enhancements through late 2015, and this design formed the basis of the Request for Proposal (RFP) for the P3 contract. See the **P3** (Purple Line Transit Constructors) Design section below for the further advancement of this design.

MTA continued to advance the design to 100% for the following scopes, to support construction contracts under a Design-Bid-Build delivery method separate from the P3 scope:

- Stream mitigation MTA completed the 100% design packages in June 2017 and received approval from MDE in May 2018. Several design adjustments were subsequently made based on further MDE comments up until the time that the construction contract was advertised on March 8, 2019. See the Environmental Mitigation subsection of this report for additional details.
- Wetlands mitigation MTA completed the 100% design packages in June 2017, and subsequently addressed several late-arriving comments from MDE. Several design adjustments were subsequently made based on further Montgomery County comments up until the time that the construction contract was advertised on May 3, 2019. See the Environmental Mitigation subsection of this report for additional details.
- Montgomery County off-site SWM sites MTA completed design and obtained MDE approval of more than the P3 contract-required 5 acres of off-site mitigation on May 29, 2018, ahead of the June 30, 2018 contract deadline. MTA continues in the process of receiving MDE approvals for the next 5 acres to be added to the "bank", of which over 4 acres were approved by mid-October 2019 and the remaining two small areas are currently with MDE for approval. Afterwards, effort will commence to add yet another 5 acres to the bank by mid-2020. MTA may not need to actually construct any the sites, depending on PLTC's ability to provide on-

site mitigation. See the Environmental Mitigation section of this report for the current requirements.

MTA also completed the design to support a D-B contract for the replacement of the existing Prince George's County Parks Maintenance Facility with a facility on Polk Street. See the **Real Estate Activities** and the **Construction** (**MTA Scope**) sections of this report for further details.

# P3 (Purple Line Transit Constructors) Design

Among the Purple Line Transit Partners (PLTP) partnership, Purple Line Transit Constructors (PLTC) is the partner responsible for the design and construction of the capital project.

PLTC also continues to incorporate one remaining Alternate Technical Concept (ATC) identified during the proposal process that was approved by MTA subject to required approvals by authorities having jurisdiction, related to the use of jet fans at the Bethesda Station in lieu of vent shafts. The final determination of compliance with National Fire Protection Association (NFPA) Standard 130, which will establish acceptability of the ATC, is with the State Fire Marshall, who reviewed and had no comments on the intermediate design but will not offer a final decision until the final design is reviewed. As of mid-October 2019, the design package by PLTC is not yet at Released for Construction (RFC) status. However, PLTC has been reviewing the near final design with the Fire Marshall and has been addressing comments with design revisions as applicable. PLTC contracted with a nationally reputable Fire Protection consultant to perform an independent review, on behalf of the Fire Marshall, of PLTC's Computation Fluid Dynamics analysis that supports the PLTC design. The design will be considered "final" once the Fire Marshall is satisfied. PLTC has advanced the design assuming the Fire Marshall will find the jet fan approach acceptable, however MTA is considering this as a PLTP risk on the project until the Fire Marshall's approval is received. If the jet fan ATC is found to be acceptable and is approved by the Fire Marshall, it would eliminate the need for vent towers and their associated Right of Way (ROW) acquisitions, which to date have not been provided for on the project. Also, if this ATC is accepted, PLTC will prepare the documentation substantiating that this change has no impact on the environmental decision on this project for MTA to submit for FTA's review and concurrence.

MTA and Carr Properties in Bethesda, MD came to agreement on Carr providing for an underground box structure in which the Purple Line project activities can continue while Carr's redevelopment proceeds above it. MTA and Carr Properties executed the Memorandum of Agreement (MOA) March 2018. The construction box was turned over to PLTC on May 31, 2019 in advance of PLTC's readiness to access it for construction. PLTC and Carr are currently coordinating occupancy and entrances to the box since Carr needs to open access to its parking garage that was constructed over the box.

CSX Railroad informed the project team that its updated design criteria, which were issued after the "setting date" of the P3 contract, are now applicable to the Purple Line design.

MTA and CSX continued to work to resolve the applicable design criteria and affected project areas until mutually agreeable paths forward were defined for all areas by July 2019. *The following is the current status of the issues and their resolutions:* 

- To address CSX comments that would have disallowed passenger amenities (fare gates and ticketing kiosks) on the Silver Spring Transit Center (SSTC) Purple Line mezzanine connector pedestrian bridge above CSX tracks, and that would have required a 25-foot vertical clearance, MTA, PLTC and CSX reached consensus on a design to interpret this area as a "building concourse". CSX approval is pending acquisition of a Temporary Construction Easement to access the work area.
- CSX provided review comments disallowing revised drainage networks related to the Capital Crescent Trail work, which is non-FFGA and separately funded by Montgomery County, to connect to CSX's existing drainage culverts. By working with Montgomery County, the connections have been relocated from CSX property to Montgomery County property to eliminate them as a CSX issue. Formal design is still in process, to be submitted for review.
- Details for a new access road into the CSX yard that minimizes impact to both Purple Line and CSX operations were developed using Fenwick Lane for access with the trail crossing paved and marked as if it were a crosswalk. CSX concurrence has been obtained pending final design submittal. This change affects the Capital Crescent Trail and is a non-FFGA change.
- CSX has commented that an existing MSE retaining wall near the Silver Spring Transit Center needs to meet CSX requirements for a crash wall. It was resolved that the existing MSE wall, which is owned by WMATA and is not on CSX property, will be stabilized with concrete in front of it to meet CSX crash wall standards. Then the Purple Line project can build its own MSE wall behind it. PLTC prepared a "white paper" on the acceptableness of this design and of the existing MSE walls, to which CSX provided verbal concurrence. However, completion of the letter agreement is pending resolution of several issues identified during legal reviews.
- Regarding the electrification / crash barrier to be placed atop the new Talbot Avenue Bridge parapet, MTA, PLTC, the community and CSX have reached agreement on a concept. The concept employs a "laminate" of an ornamental wrought iron-looking fence and the CSX standard chain link fence, except over the overhead contact system (OCS), where a laminate of the wrought iron-looking fence and Buy America compliant clear solid barrier will be used. The RFC design package was updated to reflect the agreed upon barrier, and this issue is considered closed.

Agreements for use of WMATA property at the four common station areas is discussed in the **Real Estate Activities** subsection of this report.

PLTC is forecasting design substantial completion in January 2020. The original Baseline Schedule anticipated design completion by late fall 2017. The current progress through mid-October 2019 reflects that 140 of the design packages have been issued as RFC. However, the number of planned design packages is fluctuating. Whereas there had been agreement on 212 planned design packages, PLTC recently indicated that it has 217

planned non-systems design packages and no estimate on the number of system design packages. MTA directed PLTC to produce a formal listing of all planned design packages, indicating which have been issued RFC to date.

MTA project team members continue significant effort to facilitate PLTC design progress, including combining some intermediate design submittals via alternative documentation, allowing the issuance of drawings that have "clouded" areas of uncertainty with the information to be provided later by drawing revision, and assisting with MDE approvals where required. The PMOC noted that the additional effort expended by MTA and its GEC and Project Management Consultant (PMC) members to assist PLTC may be manifested in additional SCC 80 project costs.

#### Construction

# MTA Scope

Although the P3 concessionaire is responsible for the majority of the project construction, MTA also has construction responsibility in the areas of the new Prince George's County Parks Maintenance Facility (which is part of the real estate effort and budget), wetlands mitigation, stream mitigation and possibly some offsite stormwater management sites. Forest mitigation has been accomplished by MTA without the need for additional construction. *The following is the current status of the MTA construction contracts*.

# Prince George's County Parks Replacement Maintenance Facility

This Design-Build contract was awarded after the March 20, 2019 BPW construction contract award approval. NTP for the base scope was issued to the D-B contractor, Forrester Construction Company, on April 5, 2019, and NTP for the "Add" and "Alternative" options was issued after award of those scopes in May 2019.

Forrester submitted the 65% design package on July 5, 2019, with several missed items subsequently submitted. MTA completed its review and returned comments, which were reviewed with Forrester in a meeting on August 8, 2019. Forrester is now advancing design to 100%, which is due for submittal by October 25, 2019. Pre-construction activities have been completed, and Forrester is readying to commence construction in December 2019.

It was recently identified that the existing building roof, which was to be re-used, requires complete replacement, which will be separately funded by Prince George's County. MTA requested and received a priced proposal from the D-B contractor, Forrester, for this scope. The proposal was found to be reasonable, and MTA is preparing a Change Order to the contract for the roofing, to be funded by Prince George's County.

# Off-site Wetlands Mitigation (Ken-Gar)

The Wetlands Mitigation\_construction contract was awarded after the September 4, 2019 BPW award approval and NTP was issued to Environmental Quality

Resources, LLC on September 5, 2019. Kickoff meetings were conducted during the week of September 9, 2019 and the contractor applied herbicides for invasive species. As of mid-October 2019, the herbicide treatment was determined to be quite effective, and the contractor is preparing to install Erosion and Sedimentation (E&S) Controls and then remove the treated plants.

# Off-site Stream Mitigation (Paint Branch)

The Stream Mitigation\_construction contract was awarded after the September 4, 2019 BPW award approval and NTP was issued to Environmental Quality Resources, LLC on September 5, 2019. *The pre-construction meeting has not yet been conducted.* Construction is planned to extend through 2021 due to separate seasonal moratoriums for forests and for streams that will affect construction of this project.

#### P3 Scope

Highlights of recent (through mid-October 2019) construction activities throughout the alignment include:

- Area 1: Utility relocations and retaining wall construction continue in various locations. Subcontractor mobilized and commenced driving piles for the rail overpass structure at Connecticut Avenue; the overpass structural steel members continue in shop fabrication. The traffic shift to accommodate Phase 1 of the rail underpass construction at Jones Mill Road was implemented and excavation is in process to achieve the final lowered elevation for the LRT and Capital Crescent Trail. Asbestos removal to support the partial demolition of the Faulkland Apartment building continued. Parking lot and sidewalk construction, installation of light poles and landscaping continue at the Silver Spring International Middle School. Construction continues on Abutment A and Piers/pier caps 2 through 5 for the Silver Spring Transit Center flyover.
- Area 2: The first vertical concrete placement of 500 cubic yards at the Bethesda shaft (related but non-FFGA scope) encountered quality issues including voids and cold joints. Rather than attempting to repair only the defective areas, PLTC is removing and replacing the entire header beam and ring beam concrete. MTA and PLTC have discussed methods to prevent recurrence. The final liner shotcrete application nears completion at Plymouth Tunnel. At Manchester Station, the twelfth lift of vertical concrete placement of the station wall was in process.
- Area 3: Utility relocations continue at various locations throughout Area 3, including water, sewer, gas, electrical and communications along University Boulevard and multiple relocations along River Road and Kenilworth Avenue, and Medco utility work continues on the UMD campus. Pile driving for the new Northwest Branch Anacostia Bridge continued. Preparations started for the relocation of the "M" on the UMD campus. A leak in the existing 60-inch WSSC water line at the College Park Metro Station has delayed PLTC's ability to relocate that line. Pier caps and bearing seats were placed for the Northeast Branch Anacostia Bridge. Concrete placements are underway for walls of the Baltimore-Washington (B-W) Parkway bridges. Retaining wall construction

along Veteran's Parkway and drilled shafts for the aerial structure along Annapolis Road continue. Glenridge OMF building interior finishes, Mechanical/Electrical/Plumbing rough-ins, structural steel fireproofing and installation of skylights and interior wall metal studs continue. Repaving of Ellin Road commenced after the installation of 700 feet of double track was completed.

See Appendix 10 of this report for construction photographs.

#### **Real Estate Activities**

As of October 9, 2019, the total number of planned property acquisitions is 603, including 466 privately owned properties and 137 public acquisitions. For the private properties, to date a total of 476 offers have been made including for parcels that were subsequently eliminated, 234 offers have been accepted, all but three of the original P3 contract Exhibit 9 private parcels are in MTA possession, some of which are properties that have been filed for condemnation under the State Highway Administration (SHA) process, and 319 properties have completed settlement. Currently, 281 properties are in process for condemnation, and of these, condemnation is filed for 118 properties, excluding those that have been optioned or settled. In August and September 2019, Montgomery County acquired the Woodmont Plaza property (formerly owned by Street Retail) in Bethesda for which MTA had a construction Rights of Entry (ROE). Montgomery County continues to prepare a deed of transfer of the Woodmont Plaza to MTA in return for MTA transferring the Caldis property (acquired to provide project access during the construction phase) to Montgomery County at the end of project construction. As of October 2019, the remaining private parcels yet to be acquired consist of two parcels owned by a developer in the Bethesda Station area and one parcel owned by a different developer near the Silver Spring Transit Center aerial structure. MTA is continuing to finalize the settlement agreement with the building owner for the final acquisition for one of the Bethesda properties (Montgomery Tower). The second Bethesda property (Bethesda Crossing) was expected to follow the first as a template, except that details also needed to be worked out with a new second owner who now owns half of the Bethesda Crossing property. The project currently has a limited ROE for surveys, investigation and utility relocations at the Bethesda Crossing property. (b) (4)

For the developer's property in in Silver Spring (Silver SM), MTA received a limited ROE to perform surveys required for PLTC to complete its design. MTA and the building owner then came to agreement on another 6-month ROE for the construction of the shared footing for the Capital Crescent Trail and the LRT flyover aerial structures to the Silver Spring Transit Center. The ROE was executed on July 8, 2019 and PLTC is currently working on this property, with the work scheduled to complete in early November 2019, within the 6-month ROE period. Another mediation is scheduled for this property in October 2019. All

required public properties have been available for construction.

Additional small parcel acquisitions were expected to be added to the total as utility downguys and other utility relocation needs are identified as the project progresses. In December 2017, PLTC initially submitted a list of approximately 280 such utility relocation-related parcels and subsequently added to that list. MTA has resolved that it will acquire these properties, rather than executing amendments to the utility agreement to have the utility companies perform this function. MTA's ability to perform appraisals in-house for these parcels or to waive appraisals for low value uncomplicated parcels is expediting the process somewhat. MTA continues to review such requests for additional properties from PLTC to eliminate the need wherever possible. As of October 9, 2019, the list of additional acquisitions is at 174 parcels. Of these, 51 are public property and will be acquired by agreement and 123 are private acquisitions. Also, most of the additional private parcels affect property already acquired or currently in the acquisition process. MTA is separately tracking the additional parcels (approximately 98% are for utility relocations) in its right of way tracking system to best manage changes to parcels already acquired or in the process of acquisition. As of October 9, 2019, 118 of the additional 123 private properties are in MTA possession through rights of entry, options and/or agreements. The remaining private parcels are not for utility relocations and are not as immediately needed. 53 of the properties are filed for condemnation, excluding those that were subsequently optioned or settled and 56 properties have completed settlement. The MTA and PLTC cost responsibility for each parcel has not yet been worked out, with the immediate effort being on expediting the acquisitions so as to not impact construction.

The Purple Line Project requires a total of 176 relocations, of which 57 are residential and 119 are businesses. To date, 172 move outs have been completed. The Post Office, which was the last remaining tenant in the Spring Center Shopping Center, signed a lease and temporarily relocated to the Silver Spring Library building in August 2018 for the short term until its final location was decided and ready. The project is responsible for up to 10 month's rent at the interim location. The Silver Spring Library space is not available for the Post Office for the long term, but Montgomery County extended the current lease in the Silver Spring library building until September 15, 2019, and subsequent extensions until the end of 2019. In July 2019, the Post Office signed a lease for its permanent location. Work is in process to complete build out of the new space in advance of the final relocation of the Post Office, now scheduled for the end of 2019. The Post Office submitted an estimate of its final relocation costs, which has been accepted by MTA. The Purple Line project is responsible for this second and final relocation.

Properties that have not yet settled due to disputed compensation values have been going to trial in accordance with the ROW acquisition process. MTA is tracking actual acquisition costs versus planned expenditures so that contingency can be effectively managed and shares this information with the PMOC. Settlement / condemnation values continue to trend approximately 30% higher than the Standard Cost Category (SCC) budget less contingency, with a significant number of high-value settlements yet to be reached. Assessment of forecasted costs yet to be expended for acquisition and relocation activities indicate that the remaining ROW allocated contingency will likely not be sufficient, and that some of the project's unallocated contingency will need to be applied to the completion of the Purple Line ROW scope.

Certain parcels of property currently owned by WMATA and needed for the Purple Line project (at Bethesda, Silver Spring, College Park and New Carrollton) will be acquired via easements from WMATA, as approved by WMATA's Board in late January 2018. In lieu of monetary compensation, MTA will provide WMATA with some of MTA's current property at New Carrollton. The property plats at Bethesda have already been approved by WMATA, and the project has all access that it needs. For College Park, Silver Spring and New Carrollton, ROW access is available. PLTC developed the Exhibits and redlines of the plats for the New Carrollton property, and MTA advanced the property transfer based on these, and received BPW approvals by late March 2019. Since MTA has identified that federal (Highway) funding sources were used for the acquisition of the New Carrollton property, on May 7, 2019, MTA submitted a package of documentation to FTA with the requested documentation to appropriately record responsibility for parcels with federal funding assistance. MTA received comments from FTA and on May 14, 2019, submitted a revised package, which continues under FTA review. Final documentation will be prepared once the plats, currently undergoing MTA review, are finalized.

MTA's delivery of properties to PLTC fell significantly behind the schedule committed in the P3 contract. On the other hand, PLTC's progress toward needing those properties for construction is also significantly behind the schedule anticipated in the P3 contract. To manage its risk relative to property availability for construction by the concessionaire, MTA had assembled a task force of Purple Line project team members specializing in right of way, construction management, scheduling, risk management and third party agreements. During the peak property turnover periods of the project, the task force met on a weekly basis to review the forecasted property availability dates based on the latest ROW schedule update relative to the concessionaire's progressed schedule, including the concessionaire's "early start" and "late start" dates for construction activity on each property. MTA continues to focus its effort to acquire possession of the remaining Exhibit 9 properties as quickly as possible as discussed above.

The relocation of the existing Prince George's County Parks Maintenance Facility to make way for the siting of the new Purple Line Glenridge light rail maintenance facility is being implemented as a negotiated/functional replacement. MTA's Procurement Department led the Design-Build (D-B) contract solicitation for the Prince George's County facility. Refer to the **Construction** subsection of this report for the current status of this contract. Until construction is completed, the Prince George's County Maintenance facility functions have been relocated to a temporary facility and are currently not being impacted by events related to the construction of the replacement facility.

### **Utility and Third Party Agreements**

All major third party agreements, specifically, those agreements with Washington Gas, Verizon, Potomac Electric Power Company (Pepco), CSX Railroad, the University of Maryland (UMD), Montgomery County Parks, Prince George's County Parks, Washington Metropolitan Area Transit Authority (WMATA), Washington Suburban Sanitary

Commission (WSSC), Montgomery County and Prince George's County, were executed as of June 7, 2016.

After execution of its Third Party Agreement, Verizon required that certain currently overhead lines be placed underground when they cross the alignment. To minimize the total cost impact of this change, MTA and Verizon reduced the number of occurrences to 34 locations. MTA is of the opinion that this is a betterment, and therefore the added cost is Verizon's responsibility, but Verizon has not yet accepted that position. PLTC submitted its cost estimate to place these 34 locations underground, and after extended cost negotiations between MTA and PLTC while the physical relocations were being implemented, a final Change Order value of approximately \$5.5 million was agreed in early March 2019. MTA plans to negotiate the cost responsibility with PLTC and Verizon after all major Verizon relocations are completed, and in the interim continues to carry this cost as betterment outside the FFGA scope.

In early June 2018, MTA and PLTP completed negotiation of all remaining third party agreements with the smaller utility and fiber companies. According to MTA, most of the minor fiber / telecom utilities are not co-located with the electrical utilities, and where they are, Pepco's arrangement with the fiber / telecom utilities does not require Pepco's relocation schedule to be driven by that of the minor fiber / telecom companies.

In addition, the need for amendments for existing executed agreements continue to be evaluated, with current significant items including:

- To date, the resolution of the design differences with CSX as discussed earlier in this report have been adequately handled through design review and concurrences and has not resulted in the need to amend to the CSX agreement.
- WSSC wants the project to relocate a 66-inch underground water main that runs through the Glenridge OMF site. The designers have shown that it is acceptable remaining in place, but it would be under significantly deeper cover if access is ever required. MTA agreed that the line will be relocated and MTA and WSSC continue evaluating relocating it into an alignment in the median of Veterans Parkway. This relocation is not schedule-critical, since the existing line would be abandoned in place after the relocation. Also, the State Safety Oversight Agency (SSOA), MDOT, asked for a specific Hazard Analysis for this pipe due to its high pressure and large volume.

The project has been addressing its interface with the Montgomery County Schools through the Third Party Agreement already in place with Montgomery County. However, due to the specific concerns related to the schools and the safety and security of the children, MTA drafted a separate Memorandum of Understanding (MOU) with the Montgomery County School system which was approved by the School Board, signed by the new School Superintendent, Montgomery County and MTA. In the interim, work continued under an executed Right of Entry. A similar MOU was negotiated between MTA and the Rosemary Hills School and was approved at the School Board meeting on February 12, 2019; *it remains with the school for signature*. Rosemary Hills school also provided an interim ROE and work there also continued unimpeded.

## Project Delivery Method, Contract Packaging and Procurement

The MTA project team identified Public Private Partnership (P3) as the project delivery method for the Purple Line. The majority of the capital cost of the Purple Line project has been packaged into a Design-Build-Finance-Operate-Maintain (DBFOM) P3 contract. This delivery method fits the State's legal definition of a P3 in that it involves a long-term, performance-based agreement between MTA and a private entity (the P3 "Concessionaire") where appropriate risks and benefits are allocated in a cost-effective manner between the contractual partners. The concessionaire is performing some functions normally undertaken by the transit agency, but MTA remains ultimately accountable for the Purple Line and its public function.

MTA negotiated an approximate 36-year P3 contract, including nearly 6 years of construction and 30 years of operations, and on March 2, 2016, announced that Purple Line Transit Partners (PLTP) had been selected as the P3 concessionaire. Commercial Close occurred on April 7, 2016, and Financial Close of the P3 occurred on June 17, 2016.

#### **Environmental**

The FTA issued a Record of Decision (ROD) on March 19, 2014. The National Park Service (NPS) issued its ROD on July 16, 2014.

MTA has continued to submit re-evaluations as required based on design advancement and other causes. To date, PLTC and MTA have prepared multiple packages, primarily for minor Limits of Disturbance (LOD) cases, which were submitted to FTA for review and have received FTA concurrence. Packages that recently received concurrence, are currently in process or are anticipated to be submitted in the near future include the following:

- "Package 9". In February 2019, MTA noted that PLTC was assembling another package of ten to twenty LOD changes resulting from continuing design advancement. In April 2019, that assessment was updated to include approximately 150 LOD changes; however, FTA advised that changes such as bus stop relocations that cause no disturbance do not need to be identified, reducing the number to approximately 120 LOD changes. MTA submitted the package to FTA in late July 2019 and received FTA concurrence in early October 2019.
- "Bradford Place". A single LOD change for the Bradford Place was submitted by MTA to FTA in July 2019 *and received FTA concurrence in September 2019*.
- PLTC indicated that a few more isolated cases of LOD changes *may be required* but no package are currently in preparation.

The ATC for the Bethesda station jet fan will be submitted for FTA review after that change is formally accepted by MTA.

On August 3, 2016 in response to the lawsuit filed by the Friends of the Capital Crescent Trail against the FTA, a federal judge filed his Order and accompanying Memorandum Opinion. In those documents, it was ordered that the ROD for the Purple Line was vacated and remanded, and that a Supplemental Environmental Impact Statement (SEIS) be prepared, in accordance with the accompanying Memorandum Opinion. In a subsequent Order and Opinion filed on November 22, 2016, the judge in part revised the earlier Order by remanding to FTA the responsibility to determine if an SEIS is required, however, the ROD remained vacated. On May 30, 2017, the judge issued his ruling that dismissed the lawsuit except for the reassessment of the impact of declining Washington Metro ridership on the Purple Line Project's Environmental Impact Statement. The Washington Metro ridership aspect of the ruling was immediately appealed by the Maryland Attorney General. On July 19, 2017, the U.S. Court of Appeals reversed the vacation of the ROD, and set an expedited schedule for the appeals process. The appeals hearing occurred on November 1, 2017. The Appeals Court ruling was issued on December 19, 2017, in which the judges ruled in favor of FTA and the project, and that the transit agencies would not have to conduct a new environmental study to examine other potential routes for the Purple Line.

A second lawsuit was filed by the Friends of the Capital Crescent Trail after the FFGA signing and groundbreaking ceremony was held on August 28, 2017. The September 19, 2017 Preliminary Hearing resulted in no temporary injunctions or restraining orders, and project construction is proceeding as the case progresses through the court system. On December 5, 2017, FTA and MTA filed a Motion to Dismiss. The plaintiffs subsequently amended and significantly revised the complaint in December 2017, and on March 1, 2018, MTA and FTA filed a Motion to Dismiss. On March 29, 2018, the Plaintiffs filed their response. On March 5, 2019, the judge ruled in favor of the FTA.

A third lawsuit was filed by The Friends of the Capital Crescent Trail in January 2019, this time against U.S. Army Corps of Engineers (USACE). Defense is being provided by the USACE legal staff and the Office of the Attorney General. MTA filed a motion to intervene on behalf of USACE. In early May 2019, the Plaintiffs filed an objection to MTA's motion, but during the week of July 15, 2019, the Court authorized MTA to intervene on behalf of the USACE. The lawsuit is not expected to impact the Paint Branch Stream Mitigation construction.

#### **Environmental Mitigation**

Required mitigation for reforestation was achieved through the purchase of 82.5 acres of off-site credits. This is expected to be more than needed, which will be confirmed by the design performed by the P3 Concessionaire. The Forest Conservation Plan (FCP) was formally submitted to the Maryland Department of Natural Resources (DNR) in August 2016 for approval. The DNR concurred with the FCP on January 31, 2017, and the final approved FCP was received from DNR on July 31, 2017. As LOD cases are identified, they are also reviewed against the FCP credits to maintain an accurate accounting of the reforestation mitigation.

The Joint Permit Application (JPA) for Wetlands and Stream mitigation was formally submitted to the U.S. Army Corps of Engineers (USACE) and the MDE in August 2016. In late February 2018, MDE issued its Non-Tidal Wetlands and Waterways permit in advance of the USACE permit, even though it was a joint application. However, due to the passage of time since the permit had been drafted, MDE updated and issued the finalized permit the first week of April 2018. The USACE completed its National Environmental Policy Act (NEPA) and conditions review and public interface, receipt of comments and comment resolution, and issued the Section 10 404 Permit on March 14, 2018. This timing supported MTA's planned advertisement for the Wetlands and Streams mitigation construction contracts. In October 2018, the project submitted a request to USACE and MDE to extend the duration of the permits until December 2021 to accommodate extending construction periods resulting from construction moratoriums for forests and streams. The approval from MDE was received during the week of December 3, 2018, and the USACE approval letter was received in mid-June 2019.

The project team is addressing the environmental mitigation for wetlands through the development of the off-site Ken-Gar location implemented by a separate design-bid-build construction contract administered by MTA. The Ken-Gar final plans were submitted to the Maryland Department of the Environment (MDE) and the USACE in June 2017, completing the requirements for permits to be issued by these agencies. The construction contract was advertised on May 3, 2019, bids were received on June 10, 2019 and underwent MTA Procurement Department review, and BPW approval of the award was received on September 4, 2019. See the **Construction** section of this report for further progress on this contract.

The project team is addressing the environmental mitigation for streams through the development of the off-site Paint Branch location implemented by a separate design-bid-build construction contract administered by MTA. The Paint Branch final plans were also submitted to the MDE and the USACE in June 2017. MTA advertised the Paint Branch Stream Mitigation construction contract on March 8, 2019. A pre-bid meeting and site tour conducted on March 22, 2019 resulted in a significant number of questions from the bidders, resulting in a series of addenda. After the bid due date was extended several times, proposals were received on May 21, 2019 and underwent MTA review and evaluation. BPW approval of an award was received on September 4, 2019. See the **Construction** section of this report for further progress on this contract.

The project continues with plans to address stormwater mitigation beyond what can be mitigated on the project site, through retrofitting off-site locations in both Montgomery County and Prince George's County. For Montgomery County, the off-site stormwater mitigation sites, if needed, will be implemented via MTA stand-alone contracts. The Purple Line project initially estimated that approximately 17 acres of offsite mitigation would be required in Montgomery County in total. However, as PLTC advanced the project design, that estimate dropped significantly to essentially no needed off-site mitigation, although the estimate continues to oscillate up and down as project details are finalized during design advancement. The Purple Line project committed to providing 5 acres of offsite mitigation for Montgomery County in place (i.e., approved by MDE) within

the first two years after Financial Close of the P3 contract, which was by June 30, 2018. MTA received conceptual approvals from MDE, and then advanced site development of sites to provide at least 5 acres and submitted them to MDE for final review. On June 14, 2018, MTA received final MDE approvals for a total of 5.53 acres, satisfying the contract requirement. In addition, in accordance with P3 contract requirements another 5 acres of credit was to be added to the "bank" by June 2019. To establish the next 5 acres of credit, the Purple Line GEC identified additional sites, including previously identified but not designed/approved sites, removal of existing asphalt and concrete surfaces, etc. The project team identified 5.01 acres, of which over 4 acres were approved by mid-October 2019 and the remaining two small areas are currently with MDE for approval. Since the current construction needs are significantly less than are currently available "in the bank", this delay past the June 2019 date will not impact work. In fall 2019, the GEC team will start the process to identify yet another 5 acres to be added to the bank by June 2020. MDE has also been reviewing PLTC's on-site mitigation for Montgomery County, which will determine the amount of construction, if any, of offsite mitigation required. However, PLTC requested that MDE initially focus on its submittals for Erosion and Sedimentation control to allow construction to commence in additional areas, and MDE review/approval of PLTC's on-site mitigation was significantly behind schedule. In May 2019, the approvals of on-site stormwater mitigation started to resume, and as of mid-October 2019, MTA continues to forecast that on-site mitigation will be sufficient and that none of the offsite mitigation in Montgomery County will need to be constructed. The project plans to continue to hold off advertising any construction of off-site mitigation sites until and unless it determines that the onsite mitigation is not sufficient. The implementation of the Prince George's County stormwater mitigation sites is included within the scope of the P3 contract, although MTA assisted in the identification of potential sites. One of the two large Prince George's County Montpelier Basin sites identified during the P3 procurement phase has been determined to be the only site, if any, needed in Prince George's County. In June 2019, the final approval package for this site was fully executed by Prince George's County, the MDE and the Prince George's County Soil Conservation District. Montpelier site generates 6.13 acres of credit; current estimates of Prince George's County offsite stormwater mitigations needs are for approximately one to two acres. For the stormwater mitigation sites, once each 100% design package is submitted to and approved by the MDE delegated authority/Soil Conservation District, the credit represented by that package is available to support construction of the project, even though construction of the stormwater mitigation site, if needed, would not yet have been completed.

The joint MTA and University of Maryland (UMD) technical board continued its efforts on the mitigation of noise, vibration and electro-magnetic interference (EMI) at the UMD facilities. The following is the status of key items:

- The most recent Working Group meeting was September 11, 2019.
- The noise and vibration report was received in December 2017, but only evaluated areas near critical campus buildings, resulting in approximately 1,300 feet of mitigation, whereas the UMD agreement required the entire campus to be evaluated, which would lead to approximately 6,100 feet of mitigation. *PLTP*

submitted a proposed less-than-full-campus alternative, which continues under UMD review.

- PLTP submitted a Notice of Claim regarding noise and vibration criteria, but still needs to submit the contract-required related information and data.
- The UMD Working Group signed a contract with Lawrence Livermore Laboratory for a technical member to fill the vacant independent EMI specialist position on October 7, 2019.
- In September 2019, the Working Group also executed an agreement for the technical member to fill the vacant track vibration specialist position, and he is now participating with the Working Group.
- CAF submitted its vehicle noise analysis report, which continues under UMD Working Group review.

The Purple Line project team is submitting quarterly Environmental Mitigation Monitoring Reports (MMR) for the project. PLTP completed the second quarter CY2019 report *and MTA is currently finalizing it for submittal to FTA by the end of October 2019*. PLTP has started preparation of the third quarter CY2019 report.

# B. Project Management Plan and Subplans

# **Project Management Plan (PMP)**

Purple Line PMP Version 10, was reviewed in accordance with Oversight Procedure (OP) 20 for a PMP at the FFGA execution stage of the project. Certain areas of the PMP were noted as needing to be updated after development of the relevant documents by the Concessionaire in accordance with P3 contract requirements, and the PMOC recommended that the PMP be revised and resubmitted after execution of the FFGA. MTA commenced an update of the PMP on December 2017 submitted the PMP Version 11 in mid-August 2018. However, since another major update was imminent, the PMOC review was deferred to PMP Version 12 once submitted. On January 3, 2019 MTA submitted PMP Version 12 dated December 14, 2018. The PMOC completed its review in accordance with OP20 for a project in the construction phase and submitted a draft OP20 report to FTA for review on May 9, 2019. FTA review comments were received, and the report was issued final on June 13, 2019, requiring revision and resubmittal.

Due to the impacts of the lawsuit filed by the Friends of the Capital Crescent Trail, it has been challenging for MTA to strictly follow the procedures and practices established in the Purple Line PMP. The most significant deviations from the PMP continue to relate to the project schedule and to any costs associated with schedule recovery. According to the PMP, the Master Schedule is to be updated monthly; however, the most recent approved Master Schedule update is as of March 15, 2017. Now that the FFGA has been executed, MTA and the P3 Concessionaire have produced a plan to collaborate on schedule recovery and to update the project schedule accordingly, and have started to work on those

objectives. See the **Project Schedule** section of this report for further details. After MTA reaches agreement with PLTP on schedule recovery, the impact to project cost, if any, will be negotiated.

# **Safety and Security Management Plan (SSMP)**

Purple Line SSMP Version 6 dated October 22, 2014 was reviewed by the PMOC in accordance with OP22 for a project at the FFGA execution stage in February 2016. The PMOC review found that the SSMP was compliant with FTA content requirements for execution of the FFGA, but requested MTA to resubmit the SSMP after FFGA execution, addressing comments in the PMOC report with updated information from the P3 MTA completed an update of the SSMP incorporating the P3 Concessionaire. Concessionaire involvement, and submitted SSMP Version 7, dated June 14, 2018, on August 13, 2018. Since there had been significant project advancement subsequent to the most recent prior review of the Purple Line SSMP, the PMOC first conducted a preliminary or "cursory" review to assure completeness before investing the effort of a detailed review. The PMOC completed the cursory review of SSMP Version 7 in accordance with OP22 and submitted comments to MTA on September 7, 2018. MTA updated the SSMP to address the cursory review comments and on November 1, 2018, submitted SSMP Version 8, dated October 24, 2018. The PMOC forwarded a copy of SSMP Version 8 to Maryland Department of Transportation (MDOT), the State Safety Oversight Agency (SSOA) for this project, who conducted a review concurrent with the PMOC's OP22 review. The PMOC met with the SSOA in December 2018 and found that the SSOA comments were similar to the PMOC's findings. A draft PMOC OP22 report that also incorporates the SSOA review was submitted for FTA review on January 4, 2019. FTA review comments were received, and the report was issued final on July 3, 2019, requiring revision and resubmittal. MTA reports that Revision 10 of the SSMP is in process to address the PMOC/SSOA comments of SSMP Revision 8 and is expected to be distributed for review in January 2020.

### **Quality Assurance Plan (QAP)**

In August 2017, MTA submitted for FTA/PMOC review a complete Quality Assurance Plan update, the MTA Purple Line Quality Assurance Plan Revision 8.0 dated May 2017, which supersedes the Purple Line Project Document for Quality that had been previously reviewed and accepted with comments. The MTA Purple Line Quality Assurance Plan Revision 8.0 incorporates the Concessionaire Quality Program, the Concessionaire's Design Quality Plan (CDQP) and the Concessionaire Construction Quality Plan, as well as an updated Document Control Plan. The PMOC completed its review of QAP Revision 8.0 in accordance with OP24 in October 2017, and found that the documents generally conformed to the OP. Minor comments were provided which could be addressed during the next update. The updated Concessionaire's plans (CQP Revision 03, CDQP Revision 4 and CCQP Revision 3.1) have all been finalized by PLTP and approved by MTA. Also, the latest updated PMC's QAP (Revision 9) and Document Control Plan (Version 5) have been approved by MTA. In September 2019, MTA submitted the collection of plans to

FTA/PMOC, and they are currently undergoing review by the PMOC in accordance with OP24.

# Real Estate Acquisition Management Plan (RAMP)

Purple Line project RAMP Version 10 dated January 2, 2019 was reviewed by the PMOC in accordance with OP23 for a project in the construction phase. The PMOC's draft OP23 report was submitted for FTA review and comment on January 31, 2019. After receiving FTA comments, the final OP23 report was issued on February 22, 2019, documenting acceptance of Purple Line RAMP Version 10 for a project in the construction phase.

# Fleet Management Plans

The current FTA/PMOC reviewed version of the Purple Line Rail Fleet Management Plan (RFMP) is RFMP Version 7.0, dated February 15, 2016, which incorporates information from the selected P3 Concessionaire's proposal. The PMOC completed review of RFMP Version 7.0, and documented in its OP37 RFMP review report issued on May 27, 2016 that Version 7.0 met the requirements of OP37 for execution of an FFGA. The review also recommended that MTA submit an update to RFMP Version 7.0 to FTA and the PMOC to reflect the P3 Concessionaire's own Rail Fleet Management Plan after MTA review has confirmed that it meets Purple Line project requirements. The P3 contract requires PLTP to submit its RFMP for MTA review and approval within 90 days after the June 17, 2016 P3 contract Financial Close, to submit the RFMP with the LRV Preliminary Design submittal, to submit an updated RFMP with the LRV Final Design submittal, to submit a further updated version no later than six months prior to the scheduled beginning of Revenue Service, and to update the RFMP annually once in revenue service. MTA received, reviewed and approved PLTP's Purple Line Rail Fleet Management Plan Revision 0 dated June 22, 2016 after Financial Close, in accordance with contract requirements. At the time of the LRV Preliminary Design submittal, MTA and PLTP reviewed the RFMP again and determined that Revision 0 dated June 22, 2016 was still valid. MTA submitted PLTP's RFMP Revision 0 dated June 22, 2016 to the FTA/PMOC. This PLTP Revision 0 version of the RFMP had not yet had the benefit of any significant engineering by PLTP after contract award, and has not been reviewed by the PMOC in accordance with OP37.

The current version of the Bus Fleet Management Plan (BFMP) is BFMP Version 8.1, which was submitted for FTA/PMOC review on February 12, 2016. The PMOC completed its review of BFMP Version 8.1 and issued the final OP37 BFMP Review Report on March 4, 2016, concluding that the BFMP met the requirements of OP37 for the execution of a FFGA for the Purple Line project.

# Risk and Contingency Management Plan (RCMP)

The current version of the RCMP is Version 10, dated May 2016. The PMOC's OP40 review found that Version 10 met the requirements of OP40 for an RCMP at the FFGA stage of a project. However, due to impacts of the lawsuit filed by the Friends of the Capital

Crescent Trail, MTA had not been able to establish routine bi-monthly Risk Management Committee meetings or formal updates of the Risk Register as required by the RCMP. MTA resumed bimonthly meetings in October 2017 after the lawsuit was resolved and the FFGA was executed. MTA completed an update of the Purple Line Risk Register in March 2018 and continues to conduct subsequent periodic updates, with copies provided to the PMOC. On January 3, 2019, MTA submitted RCMP Version 12 dated January 2019 as part of its annual update of the major PMP subplans. The PMOC is awaiting FTA Programmatic task authorization to conduct the OP40 RCMP review of Version 12. Also see the **Project Risk** section of this report.

# Safety and Security Certification Plan (SSCP)

The current version of the Purple Line SSCP is Version 3 dated November 4, 2014, which was reviewed as a companion document to the SSMP. The PMOC review found that Version 3 met the FTA requirements in support of the FFGA application. An updated version incorporating requirements from the P3 Concessionaire should be submitted for review after the updated SSMP submittal (see SSMP above); formal SSCP review will be by the State Safety Oversight Agency (SSOA). MTA reports that the updated MTA SSCP will be submitted with the next revision of the SSMP.

# C. Project Management Capacity and Capability

Through the PMOC's observations and discussions with MTA, especially MTA Transit Development and Delivery (TDD) and Purple Line project management personnel, the PMOC has noted that MTA has been responsive to finding and assigning management capacity and capability as needed to sufficiently complete the project in compliance with applicable FTA requirements. This has included bringing talent, either MTA or Maryland Department of Transportation (MDOT) personnel or consultants, onto the project to manage the current needs, such as planning, P3 procurement and contracting, real estate acquisition, construction, etc.

Recent (September—October 2019) Purple Line staffing activity has included the following:

- MTA has identified a need for another Deputy Director to assist the current Project Director and has started the process to create and fill the position within MTA.
- Candidates are being evaluated to fill the vacancy created by the passing of the PMC's Project Controls Manager. In the interim, the PMC is furnishing several part-time project controls professionals to continue the work. The PMC and MTA continue evaluating candidates from which one will be selected to permanently fill the position.
- The Purple Line Project Real Estate Director (MTA employee) announced retirement as of the end of November 2019, and the project is actively reviewing candidates to fill the vacancy.

The PMOC continues to monitor the effectiveness of the MTA staff and the added personnel resources from consultants, MDOT and other modal administrations as they have

been integrated into overall MTA project management of the Purple Line Project. *To date the PMOC has found the staff changes/additions to be appropriate and effective.* 

# D. Project Cost

Appendix 6 of this report summarizes the project's current actual expenditures and forecast at completion compared with the project budget as reported in MTA's June 1, 2016 Standard Cost Category (SCC) Workbook, which is the basis of the Purple Line FFGA. The project documented expenditures of \$1,074.9 million through July 2019. Refer also to the FFGA Core Accountability table in the Executive Summary section of this report for details on the planned and actual expenditures on the project.

In the cost estimate presented in the June 1, 2016 SCC Workbook, which is the basis for the FFGA, contingency in Year of Expenditure (YOE) dollars is as follows:

Allocated Contingency \$59,500,464 Unallocated Contingency (SCC 90) \$90,535,748 Total Contingency \$150,036,212

Through October 10, 2019, there is a cumulative added commitment of \$2,677,659 in approved Change Orders to date under the P3 contract for SCC 10-50 construction scope, as well as a forecasted increase in the P3 professional services (SCC 80). In addition, MTA is in the process of updating the Estimate at Completion for its scope on the project and is indicating significant increases in its professional services costs (SCC 80). These changes, which are currently being reviewed by the PMOC and will be further analyzed with MTA over the next month, are expected to result in a reasonably large drawdown of the available contingency.

In addition, there are also multiple Change Orders pending or proposed under the P3 contract that have potential additional cost impact on the project. Working with the PMOC, the Purple Line project team developed a three-part change tracking system that documents:

- Executed Change Orders
- Pending Change Orders that are pending execution, and Proposed Change Orders that are currently either being priced by the contractor or are in various stages of negotiation
- Potential Change Orders that the contractor has formally submitted to protect specific rights and privileges, but which have not been either fully developed by the contractor or accepted by MTA

The PMOC monitors the executed, pending, proposed and potential changes reflected in monthly updates to these change logs and reviews any noteworthy changes with the project team.

In addition to the Change Orders above, mitigation to recover the schedule (see the **Project Schedule** section of this report, below) may potentially result in added costs to the project, which will need to be negotiated with PLTP.

# **Project Funding**

The funding for the Purple Line project, as reflected in Attachment 3 for the FFGA, is as follows:

# Sources of Federal Funding and Matching Share Ratios

	Costs Attributed to Source of Funds Dollars	Federal/ Local Matching Ratio within Source	All Federal Funds Dollars	Local Funds Dollars*
Federal 5309 New Starts	2,362,030,286	38/62	900,000,000	1,462,030,286
Federal Other (FTA Section 5307)	45,000,000	80/20	36,000,000	9,000,000
Total	2,407,030,286		936,000,000	1,471,030,286
Overall Federal Share of Project		38.9%		
New Starts Share of Project		37.4%		

<sup>\*</sup> Local includes costs funded by the MDOT TTF as well as the P3 concessionaire funded costs. The P3 concessionaire uses Transportation Infrastructure Finance and Innovation Act (TIFIA), private financing, and equity to fund its costs. The P3 concessionaire funded costs are treated as Local Match for the 5309 New Starts funds.

### **Standard Cost Category (SCC) Worksheets**

Appendix 7 presents the Purple Line project cost estimate, based on the June 1, 2016 update of the SCC Workbook in FTA's Standard Cost Category format, which is the basis of the FFGA.

#### E. Project Schedule

The PMOC receives copies of the master project schedule updates, including the native Primavera scheduling software files, once the update has been approved by MTA. The March 15, 2017 progress update of the master project schedule was approved as noted in May 2017 and continues to be the latest approved version of the schedule, as later submissions of schedule updates from PLTC have not been approved for various reasons. However, in response to a letter that FTA issued to MTA in early August 2018 expressing concern with the amount of time that the project has advanced without an approved schedule, MTA prepared a working schedule update of the master project schedule. The update is based on the current negotiations of the P3 contract schedule, which have been ongoing with PLTP since late 2017 and which have been detailed in prior PMOC Monthly Monitoring reports; but the update is not yet based on a mutually agreeable P3 contract schedule. The schedule is titled "MTA Master Schedule August 2018" and was progressed through August 31, 2018. Although the

MTA Master Project Schedule August 2018 is not yet the final recovery schedule with the mutual agreement of MTA and PLTP, it does provide a more accurate presentation of the current Purple Line project status than the latest approved project schedule (March 15, 2017).

The most significant differences between the last approved project schedule (March 15, 2017) and the MTA Master Schedule August 2018 (proposed new baseline) were a change in the schedule critical path from through Segment 4 (Plymouth Tunnel) to through Segment 7 (Riverdale aerial structure), and a slip in the "PLTP Commence Revenue Service date" from March 11, 2022 to October 28, 2022. However, according to the MTA Master Schedule August 2018 (proposed new baseline), the Purple Line is still scheduled to start revenue service earlier than the FFGA Revenue Service Date (RSD) of December 31, 2022.

MTA reports that PLTC is currently submitting monthly schedule progress updates for its scope in accordance with the P3 contract. MTA then performs monthly progress updates of the MTA Master Project Schedule based on the progress updates received from PLTP as well as from its internal staff, relative to the MTA Master Schedule August 2018 baseline.

The most recent schedule progress update submitted by MTA is the *July 15, 2019* progress update of the MTA Master Schedule. *The July 15, 2019* update continues to show the start of revenue service prior to the FFGA RSD of December 31, 2022, with the major interim milestones of the Commencement of Trial Running of May 13, 2022 (improvement of three days from the last report), and the PLTP Commencement of Revenue Service of December 20, 2022 (improvement of five days from the last report).

The PMOC advises, though, that this is not yet a contractually enforceable schedule, and that MTA/PLTP contractual agreement on the schedule is not anticipated soon. In addition, any costs associated with schedule recovery will need to be determined and assigned responsibility.

A copy of the critical path of the July 15, 2019 progress update of the MTA Master Schedule is included in Appendix 8 of this report.

#### **Key Milestones**

The following are the current key milestone dates for the project, showing the last approved (March 15, 2017) progress update of the master project schedule, the MTA Master Schedule August 2018 (proposed rebaseline) and the July 15, 2019 progress update of the MTA Master Schedule.

National Capital Purple Line LRT Key Milestone Dates			
Activity	Latest (March 15, 2017) Approved Project Schedule	MTA Master Schedule August 2018 (working baseline)	MTA Master Schedule; July 2019 update
Locally Preferred Alternative (LPA) Approval Date	08/04/2009 (A)		
FTA Approval to Enter PE	10/07/2011 (A)		
FTA Record of Decision	03/19/2014 (A)		

National Capital Purple Line LRT Key Milestone Dates			
Activity	Latest	MTA Master	MTA Master
	(March 15, 2017)	Schedule	Schedule; July
	Approved Project	August 2018	2019 update
	Schedule	(working baseline)	•
Issue Final RFP for P3 Concessionaire	07/28/2014 (A)		
FTA Approval to Start Enter Engineering Phase	08/28/2014 (A)		
Issue Addenda 4 through 6 to the P3 RFP	07/2015 through		
	11/2015 (A)		
P3 Technical Proposals Due	11/17/2015 (A)		
P3 Financial Proposals Due	12/08/2015 (A)		
Evaluation and Announcement of Selected P3	01/02/2016-		
Proposer	03/02/2016(A)		
Board of Public Works (BPW) Approval-P3	04/06/2016 (A)		
P3 Commercial Close	04/07/2016 (A)		
Limited Notice to Proceed (LNTP) for P3	04/07/2016 (A)		
Engineering			
MTA submit Full Funding Grant Agreement	05/24/2016 (A)		
Application			
P3 Financial Close	06/17/2016 (A)		
Full Funding Grant Agreement signed	08/22/2017 (A)		
Start of First Major Construction Activity	08/28/2017 (A)		
All Significant ROW Acquisition & Relocation	As needed by		
	construction		
Commencement of Trial Running		03/09/2022	05/13/2022
P3 Ready to Commence Revenue Service	TBD	10/28/2022*	12/20/2022
MTA Opens for Revenue Service	3/2022		12/20/2022
Revenue Operations Date (includes contingency)	12/31/2022		
FFGA Revenue Service Date (includes contingency)	12/31/2022	12/31/2022	12/31/2022

<sup>\*</sup> P3 Revenue Service date is based on MTA's working version of an updated integrated master project schedule based on MTA/P3 Concessionaire negotiations, but for which final agreement with the P3 Concessionaire has not yet been reached.

# 90-day Look Ahead

The critical 90-day (*mid-October 2019 to mid-January 2020*) look-ahead activities for the National Capital Purple Line project are:

Scheduled Date	Activity / Event
Ongoing	P3 submittal / MTA review of design packages
Ongoing	Completion of critical Real Estate acquisitions and relocations
Ongoing	MTA and PLTP collaboration for agreement on a mitigated project
	schedule
October/November	Receipt of the Bethesda Station ATC final design package leading to
2019	approval of the ATC
December 2019	Start Dynamic Testing of first LRV in Elmira
October 25, 2019	100% design due for Polk Street PG County Parks Maintenance Building
October 25, 2019	Complete excavation of Bethesda Station top heading (critical path activity)
December 24, 2019	Deliver track for Segment 6
December 28, 2019	Glenridge OMF yard ready for track and OCS installation

Scheduled Date	Activity / Event
January 6, 2020	Deliver track for Plymouth Tunnel
January 6, 2020	Activate new pump station at UMD Camus Drive
January 13, 2019	Complete columns for piers 1 through 7 of the SSTC LRT aerial structure

#### **Critical Path Activities**

In the MTA Master Schedule July 15, 2019 update, for which final agreement with PLTP has not yet been reached, the critical path remains through Area 1, Segment 1, including construction of Bethesda Station through integration testing, Trial Running and into Revenue Service.

# F. Quality Assurance / Quality Control (QA/QC)

The Purple Line QA/QC is addressed in Section 10 of the PMP, Quality Program Plan, and the updated MTA Quality Assurance Program Revision 8.0, which incorporates the implementing Quality Plans prepared by PLTC. The most current versions of the PMP, the Purple Line Document for Quality and the QAP are as discussed in the **Project Management Plan and Subplans** section of this report. MTA has been reviewing the multiple updated Quality Assurance plans being updated and resubmitted by PLTC. MTA plans to submit to FTA the package of inter-related quality plans once all have been reviewed and approved by MTA.

The Purple Line project continues to conduct its monthly meeting to review the QA/QC activities performed by the Purple Line project team, including those by the P3 Concessionaire, PMC and the GEC. Documentation from these meetings is distributed separately. The PMOC performs an overview of each distributed package, with more detailed reviews conducted on periodic basis.

The project's Monthly Progress Report to FTA also contains a brief summary of the significant current QA/QC activities/events on the project, including quality audits and quality reviews of PLTC submittals, and QA/QC is reviewed with MTA and the PMC at the PMOC's periodic monitoring meetings.

#### G. Safety and Security

PLTP has conducted forty-three Preliminary Hazard Analysis (PHA) workshop sessions to date. Workshops continue to be held to resolve MTA comments on the PHAs completed to date. PLTP's Safety and Security Working Group (SSWG) continues to oversee the hazard management process. MTA has representation on the group to provide comments and insight but does not vote on topics before the PLTP SSWG.

MTA chairs a Safety and Security Certification Committee (SSCC) that reviews, comments on, and approves PLTP hazard management and certification issues. The first meeting of the MTA SSCC was conducted on March 20, 2018. Starting with July 11, 2018, the meeting has been held on a monthly basis on the second Wednesday of the month until the level of activity requires more frequent meetings. *The most recent meeting of the SSCC was held on October* 

9, 2019, during which finalization of several PLTC PHAs, LRV Failure Modes, Effects and Criticality Analyses and PLTC Safety and Security Certification implementation processes were discussed. The next meeting is scheduled for November 12, 2019.

The PLTP System Safety team completed development of its first Design Criteria Conformance Checklist (DCCC) in May 2017 and submitted it for MTA approval. However, it did not meet MTA expectations and was returned for revision and resubmittal. PLTP had not been preparing DCCCs until January 2018, when they resumed preparing them, since MTA stated it would reject any Final Design Packages submitted without an associated DCCC. MTA (assisted by the PMC) reviews the DCCCs as part of the Final Design Package according to the established submittal review process. Per PLTP, the DCCCs are being verified prior to the issuance of RFC packages. MTA reviewed and returned comments on PLTP's Revision 2 of the Certified Elements List (CEL), which now includes Operations and Maintenance and System Integration Testing elements. PLTP continues to address MTA comments on the Certified Items List (CIL) Revision 1, which is to be revised and resubmitted. MTA expressed that the remaining comments are not of a nature that would affect DCCCs that have already been issued with RFC packages. *In October 2019, MTA and PLTP continued development of the Construction Specification Conformance Checklists*.

PLTC also completed its Threat and Vulnerability Assessment (TVA) process MTA accepted and verified the comment responses and approved PLTC's TVA on July 15, 2019.

The MTA Purple Line Safety and Security personnel review and comment on the PLTC design submittals, including those of the vehicle supplier.

MTA continues to conduct Fire/Life Safety meetings with each Montgomery and Prince George's Counties on bi-monthly basis. The meetings provide a basis for the County emergency responders to understand the features of the Purple Line systems, and to resolve any concerns. The Montgomery County Fire/life Safety meeting was conducted on October 3, 2019 and addressed two major topics: (1) the adequacy of the existing fire protection system in the SSTC to accommodate the changes being made by the Purple Line project and (2) that the Montgomery County Fire Marshall is to be the Authority Having Jurisdiction for the vent fans in the Bethesda Enclosed Trainway. The Prince George's County Fire/Life Safety meeting is scheduled for October 17, 2019.

As required by the P3 contract, the P3 concessionaire, PLTP, is responsible for directly implementing many of the safety and security requirements for the project, including construction safety and the collection and maintenance of the Occupational Safety and Health Administration (OSHA) safety statistics for the project. *PLTP's project-to-date OSHA statistics through September 2019 are:* 

• TCIR (Recordable) Rate:

- Actual: 0.43 - PLTP goal: 0.40

- National Ave. 2.5 (Construction – heavy civil)

• DART (Days Away/Restricted/Transfer) Rate:

- Actual: 0.29 - PLTP goal: 0.15

- National Ave. 1.5 (Construction – heavy civil)

See Section B of this report for the status of the safety and security related subplans of the PMP. Appendix 1 of this report includes extensive additional safety and security-related information for the Purple Line project on a quarterly basis.

# H. Americans with Disabilities Act (ADA)

The PMOC confirmed that the Design Criteria Manual applicable to the Purple Line project addresses ADA requirements, including references to the requirements in the Maryland Accessibility Code (MAC), the ADA Accessibility Guidelines for Buildings and Facilities (ADAAG), and the ADA Standards for Transportation Facilities.

Accessibility and compliance with ADA are required as part of the functional requirements for stations and guideway and as part of the codes and standards for light rail vehicles within the P3 contract (Book 2 Part 2) for the Purple Line project. The design packages prepared in accordance with the P3 contract by PLTC are reviewed by MTA and its consultants. In project reviews conducted by the PMOC, MTA has confirmed that it includes ADA compliance in its QA Oversight reviews of PLTC's design packages. ADA compliance is included in the PMOC periodic project reviews, during which timely project ADA-related items are discussed. *In September/October 2019, PLTC identified that a sidewalk and apron placed in the new parking lots at the Silver Spring International Middle School were not ADA compliant, and are being reworked.* 

# I. Buy America

The PMOC has discussed Buy America requirements with the Purple Line project team during the PMOC project review meetings and has confirmed that MTA understands that Buy America compliance applies not only to the rail vehicles but is also required for procurement of all manufactured products, including all iron and steel. MTA is also aware that domestic manufacture of all federally-funded procurements is required and should be certifiable. Compliance with Buy America is contained in MTA standard clauses for its procurements, and the P3 contract contains explicit Buy America language in its Appendix 16.

As designs are reaching finalization, PLTC is starting to encounter more occurrences wherein Buy-America compliant supply of as-designed commodities may not be available. However, since PLTC is responsible for the design and has committed to compliance with Buy America provisions, MTA is holding PLTC responsible for complying with the regulations and the P3 contract in this respect. The Purple Line project team continues spot checking materials being used in utility relocations, since Buy America compliance of utility-supplied materials has

historically been more troublesome and since utility relocation constitutes a significant percentage of the current construction activity.

PLTC passed the Buy America requirements on to the vehicle supplier, Construcciones y Auxiliar de Ferrocarriles (CAF). The Buy America Pre-Award audit was conducted by Virginkar and Associates, who concluded that there is reasonable certainty that CAF will satisfy the Buy America requirements as stated in 49 CFR 661. MTA has interpreted that since the vehicle Request for Proposal was advertised prior to December 4, 2015, the 49 CFR 661 Public Interest Waiver that limits domestic content to a minimum of 60%, as opposed to the escalating domestic content requirements of the FAST Act, applies in this case. An intermediate post-award Buy America audit for added confidence that the post-delivery audit will not identify issues was conducted of CAF's Elmira, NY facility during the week of October 2, 2017. There were no significant findings, and based on the audit, the domestic content of the LRVs is currently estimated at approximately 62% as compared to the required 60% for these vehicles. CAF is targeting 65% domestic content in the completed vehicle. MTA has also been in communication with the U.S. Maritime Administration regarding the use of US Flagship carriers for the transport of carshells from Spain to the United States for final assembly.

## J. Vehicles and Vehicle Technology

The vehicles are 136-foot long, multiple articulated light rail vehicles operated as single car maximum length trains. Due to the vehicle's extended length, only 25 vehicles (21 plus 4 spares) will be provided under the FFGA for opening year.

PLTP executed the LRV contract with CAF on June 17, 2016 and issued CAF Notice to proceed on July 5, 2016.

Vehicle carshell manufacturing activities, coordinated with design progress, continued in Spain and in Elmira, NY in August through mid-October 2019.

In Spain, resolution of MTA comments on Intermediate and Final Design packages continue. MTA's review of the DCCC, which addressed all 174 requirements from the Technical Provisions of the P3 contract that are applicable to the vehicles, currently has several outstanding comments for CAF resolution. Regarding carshell manufacturing in Spain, the following is the current status:

- Sixty-seven carshell segments have been completed to date, including those already shipped to the U.S.
- Multiple LRVs are in the manufacturing process in Spain.
- *LRV* #6 carshells are being prepared for shipment to the U.S.

Vehicle final assembly is taking place in CAF's facility in Elmira, NY. *There are currently 25 carshells (five full vehicles) in Elmira.* CAF assembled all five carshell segments of the first vehicle together, placed the vehicle on its trucks on the Elmira test track and started performing

static testing in June 2019. Dynamic testing of the first vehicle is planned to commence in December 2019. All five segments of the second, third, fourth and fifth vehicles are in various stages of final assembly activities in Elmira, undergoing activities such as:

- LRV 2 Ceiling linings, cab lighting
- LRV 3 Ceiling raceways and conduit
- LRV 4 Insulation and flooring
- LRV 5 Windows

Shipment of the first vehicle to the project site is dependent on readiness of on-site storage space, such as the test track, and available traction power, and may occur in early 2020.

MTA rejected CAF's requested design deviation to utilize the current environmental test chamber in Elmira, which is shorter than the overall vehicle, for a second time. MTA has been performing its own research by conferring with other agencies that have extended length vehicles but has not yet reached a conclusion. The climate test is a qualification test and only needs to be performed on one vehicle, which does not need to be the first vehicle. CAF plans to proceed at risk and test an early completed vehicle in the existing test chamber and submitted an updated procedure for testing one half the vehicle and performing analysis for accepting the complete vehicle. CAF will then submit the report with full analysis for MTA approval. If MTA still does not accept the deviation, sufficient time will remain in the schedule to test in accordance with the current contract requirements.

Additional Vehicle Status information is included as Appendix 9 of this report on a quarterly basis.

#### **PROJECT RISK**

MTA has established a risk management organization, which is defined in the project's Risk and Contingency Management Plan, and which is overseen by MTA's Risk Management Committee. Two major elements of the RCMP are the periodic performance of Quantitative Risk Assessments and the maintenance and use of a Risk Register.

During the approximately one-year period of time in which the ROD had been vacated by the federal judge in his decision related to the Friends of the Capital Crescent Trail lawsuit, MTA did not conduct formal Risk Management Committee meetings, conduct additional Quantitative Risk Assessments or perform formal updates of the Risk Register. Though, the Purple Line project management team did assess and respond to the risks associated with that unforeseen chain of events.

The project team resumed formal risk meetings in October 2017, including individual updates of each risk on the current Risk Register by the risk owner. An overall update of the Risk Register was completed as draft in January 2018 and updated further and reissued in March 2018. Updating of the Risk Register is an ongoing process throughout a project's duration, and according to MTA's current RCMP, is to be performed bi-monthly. The current status of the RCMP is discussed in Section B, Project Management Plan and Subplans, of this report.

MTA provides copies of significant updates of the Purple Line Risk Register to the FTA and PMOC. The top risks from the project's latest issued update of the Risk Register and PMOC-assessed risks are included as Appendix 2 of this report on a Quarterly basis.

#### **ACTION ITEMS**

Action Items are identified at MTA/FTA Quarterly Progress Meetings, at MTA/PMOC Monthly Progress Meetings and at MTA/FTA Biweekly New Starts Progress Conference Calls. Separate lists for each are included. Items identified as closed are removed from the subsequent monthly report. There is currently one open Action Item applicable to the Purple Line project, related to providing FTA documentation regarding the exchange of MTA property with federal interest at New Carrollton in return for easements from WMATA, as discussed in the **Real Estate Activities** subsection of this report.

#### **APPENDICES**

The following Appendices or placeholders are provided with this report:

Appendix 1 Safety and Security Checklist

Per OP25, this item is issued quarterly. Refer to the September 2019

Monitoring Report for the most recent update.

Appendix 2 Top Project Risks

Per OP25, this item is issued quarterly. Refer to the September 2019

Monitoring Report for the most recent update.

Appendix 3 Roadmap to Revenue Operations

Per OP25, this item is issued quarterly "as a separate attachment". Refer

to the September 2019 Monitoring Report for the most recent update.

Appendix 4 Project Map

Appendix 5 Acronyms

Appendix 6 Cost vs. Budget

Appendix 7 FTA SCC Workbook – BUILD Main Worksheet

Appendix 8 Project Schedule

Appendix 9 Vehicle Status Report

Per OP25, this item is issued quarterly. Refer to the September 2019

Monitoring Report for the most recent update.

Appendix 10 Construction Photographs

## **Appendix 1** Safety and Security Checklist

Per OP25, this item is issued quarterly. Refer to the September 2019 Monitoring Report for the most recent update.

## Appendix 2 Top Project Risks

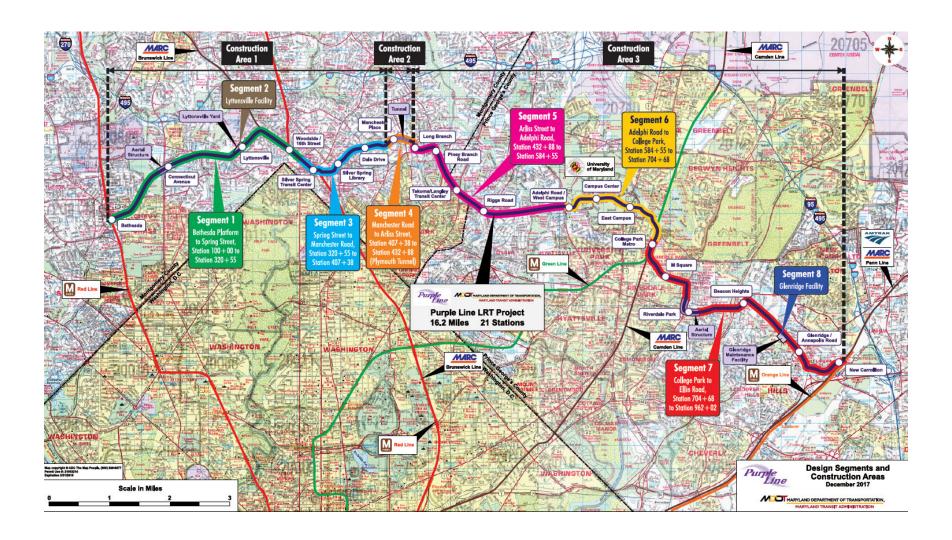
Per OP25, this item is issued quarterly. Refer to the September 2019 Monitoring Report for the most recent update.

## **Appendix 3** Roadmap to Revenue Operations

Per OP25, this item is issued as a separate file quarterly. Refer to the September 2019 Monitoring Report for the most recent update.

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## Appendix 4 Project Map



#### **Appendix 5** List of Acronyms

ADA - Americans with Disabilities Act

ADAAG - ADA Accessibility Guidelines for Buildings and Facilities

ATC - Alternate Technical Concepts

B-W - Baltimore-Washington
BFMP - Bus Fleet Management Plan
BPW - Board of Public Works

CAF - Construcciones y Auxiliar de Ferrocarriles
CCQP - Concessionaire's Construction Quality Plan
CDQP - Concessionaire's Design Quality Plan

CEL - Certified Elements List
CIL - Certified Items List

DART - Days Away, Restricted or Transferred

D-B - Design-Build

DBFOM - Design/Build/Finance/Operate/Maintain
DCCC - Design Criteria Conformance Checklist
DNR - Maryland Department of Natural Resources

DSDC - Design Services During Construction

EMI - Electro-Magnetic Interference
E&S - Erosion and Sedimentation
FCP - Forest Conservation Plan
FFGA - Full Funding Grant Agreement
FTA - Federal Transit Administration
GEC - General Engineering Consultant

JPA - Joint Permit Application
LNTP - Limited Notice to Proceed
LOD - Limits Of Disturbance

LPA - Locally Preferred Alternative

LRT - Light Rail Transit LRV - Light Rail Vehicle

MAC - Maryland Accessibility Code

MARC - Maryland Area Regional Commuter

MDE - Maryland Department of the Environment MDOT Maryland Department of Transportation

MMR - Mitigation Monitoring Report
 MOA - Memorandum of Agreement
 MOT - Maintenance of Traffic

MSE - Mechanically Stabilized Earth
MTA - Maryland Transit Administration
NEPA - National Environmental Policy Act
NFPA - National Fire Protection Association

NPS - National Parks Service NTP - Notice to Proceed

OCS - Overhead Contact System

OMF - Operation and Maintenance Facility

OP - Oversight Procedures

OSHA - Occupational Health and Safety Administration

P3 - Public Private Partnership
PD - Project Development

PEPCO - Potomac Electric Power Corporation

PHA - Preliminary Hazards Analysis
PLTC - Purple Line Transit Constructors
PLTP - Purple Line Transit Partners
PMC - Project Management Consultant

PMOC - Project Management Oversight Contractor

PMP - Project Management Plan

QA/QC - Quality Assurance/Quality Control

QAP - Quality Assurance Plan

RAMP - Real Estate Acquisition and Management Plan
RCMP - Risk and Contingency Management Plan

RFMP - Rail Fleet Management Plan
RFC - Released for Construction
RFP - Request for Proposal
ROD - Record of Decision
ROE - Right of Entry
ROW - Right-of-Way

RSD - Revenue Service Date SCC - Standard Cost Category

SEIS - Supplemental Environmental Impact Statement

SHA - State Highway Administration

SOE - Support of Excavation

SSCC - Safety and Security Certification Committee

SSCP - Safety and Security Certification Plan SSMP - Safety and Security Management Plan

SSOA - State Safety Oversight Agency
SSTC - Silver Spring Transit Center
SWM - Stormwater Management

SSWG - Safety and Security Working Group TDD - Transit Development and Delivery

TIFIA - Transportation Infrastructure Finance and Innovation Act

TVA - Threat and Vulnerability Assessment

UMD - University of Maryland

USACE - United States Army Corps of Engineers

WMATA - Washington Metropolitan Area Transit Authority
WSSC - Washington Suburban Sanitary Commission

YOE - Year of Expenditure

## Appendix 6 Cost vs. Budget

The following are project budgets, actual expenditures and forecast at completion amounts through July 2019 compared with the project budget as reported in MTA's June 1, 2016 SCC Workbook and MTA's current Working Budget.

(in \$1,000)

SCC	Cost Category	Budget (June 1, 2016 SCC Workbook)	Working Budget* (Jan. 1, 2017 SCC Workbook)	Expended	Forecast at Completion
10	Guideway and Track	280,620,726	258,782,885	66,743,431	259,082,885
20	Stations	114,857,016	116,127,445	5,450,790	116,127,445
30	Maintenance Facility	94,155,591	94,155,591	15,539,403	94,155,591
40	Sitework	521,968,990	315,482,782	113,855,224	340,814,931
50	Systems	263,887,313	263,887,313	32,739,470	256,887,313
	Subtotal 10 thru 50	1,275,489,636	1,048,436,017	234,328,319	1,067,068,166
60	Right-of-Way	229,600,000	229,600,000	211,652,105	229,600,000
70	Vehicles	212,940,927	212,940,927	31,124,636	212,940,927
80	Professional Services (total)	571,658,114		597,770,516	825,718,758
80.01	Project Development (PD)	87,149,878	87,149,878	85,469,312	85,469,312
80.02	Engineering	139,766,036	114,618,846	114,415,737	119,336,900
80.03	Project Management for Design and Construction	148,555,323	798,711,7237,047,206	183,301,032	286,606,320
80.04	Construction Administration & Management	83,269,280	255,349,776	153,036,611	204,769,341
80.05	Professional Liability; other Non-Construction Insurance	34,534,796	34,534,796	28,756,417	34,534,796
80.06	Legal; Permits; Review Fees by other agencies, cities, etc.	5,805,117	10,205,293	21,111,788	25,196,151
80.07	Surveys, Testing, Investigation, Inspection	15,164,346	16,798,570	11,444,420	16,798,570
80.08	Start up	57,413,338	53,007,367	235,200	53,007,367
	Subtotal 10 - 80	2,289,688,678	2,289,688,678	1,074,875,576	2,335,327,851
90	Contingency	90,535,748	90,535,748	-	44,896,572
100	Finance Charges	26,805,863	26,805,863	-	
	Total	2,407,030,288	2,407,030,288	1,074,875,576	2,407,030,288

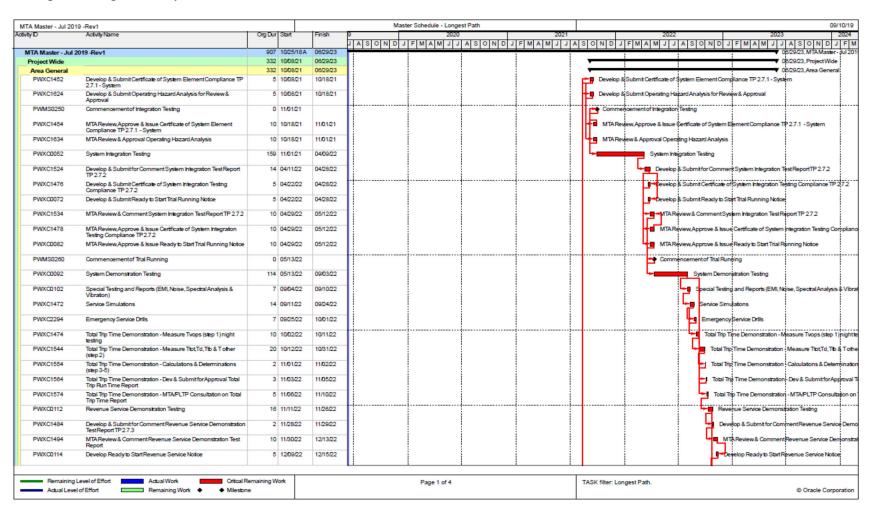
<sup>\*</sup> NOTE: The Purple Line Working Budget is based on the current approved (December 2016) cost and resource loaded Baseline Project Schedule, which is undergoing mitigation and revision. Once the project schedule is re-baselined, the budget can be accordingly updated.

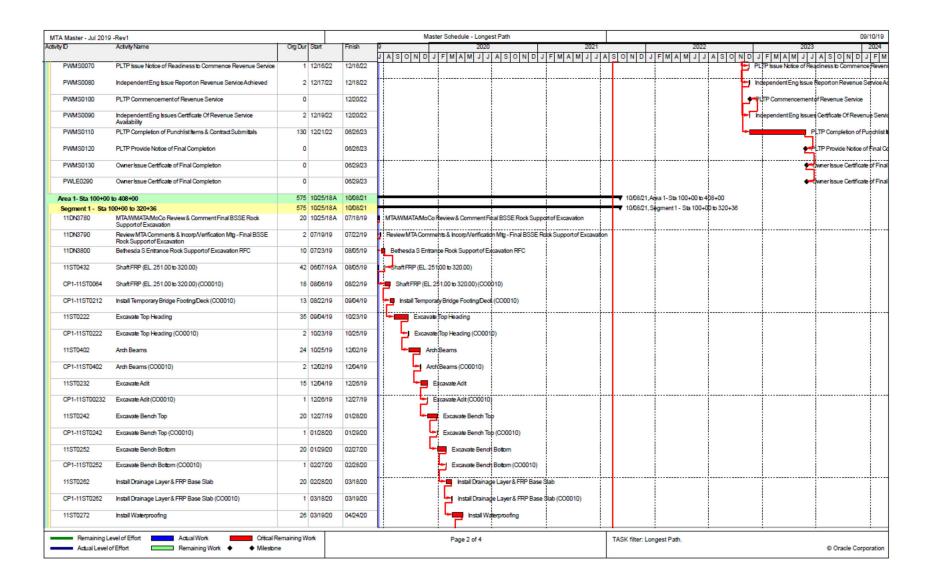
# Appendix 7 FTA SCC Workbook – BUILD Main, June 1, 2016 Update

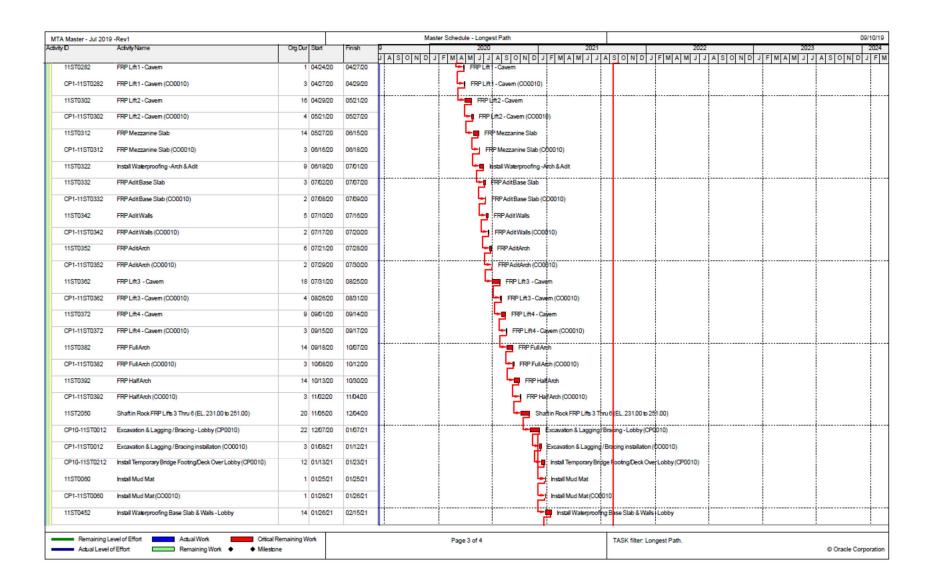
Maryland Transit Administration						To	oday's Date	5/24/1
Maryland National Capital Purple Line						Yr of E	Base Year \$	2016
FFGA Application						Yr of Re	evenue Ops	2022
	Quantity	Base Year	Base Year	Base Year	Base Year	Base Year Dollars	Base Year Dollars	YOE Dol
		Dollars w/o Contingency (X000)	Dollars Allocated Contingency (X000)	Dollars TOTAL (X000)	Dollars Unit Cost (X000)	Percentage of Construction Cost	Percentage of Total Project Cost	Total (X000)
GUIDEWAY & TRACK ELEMENTS (route miles)	16.20	259,766	0.00	259,766	\$16,035	22%	12%	280,62
10.01 Guideway: At-grade exclusive right-of-way 10.02 Guideway: At-grade semi-exclusive (allows cross-traffic)	3.26 9.67	2,978 12,497		2,978 12,497	\$913 \$1,292			3,244 13,20
10.03 Guideway: At-grade in mixed traffic	1.20	12,497		12,862	\$10,718			13,26
10.04 Guideway: Aerial structure	0.46	67,018		67,018	\$145,692			73,22
10.05 Guideway: Built-up fill	0.00	0		0				0
10.06 Guideway: Underground cut & cover 10.07 Guideway: Underground tunnel	0.00 0.36	0 58,344		0 58,344	\$0 \$162,068			62,73
10.08 Guideway: Retained cut or fill	1.25	20,805		20,805	\$16,644			22,69
10.09 Track: Direct fixation		6,948		6,948	, .			7,570
10.10 Track: Embedded		29,159		29,159				30,81
10.11 Track: Ballasted		30,012		30,012				32,57
10.12 Track: Special (switches, turnouts) 10.13 Track: Vibration and noise dampening		19,141		19,141 0	-			20,60
STATIONS, STOPS, TERMINALS, INTERMODAL (number)	21	103,521	0	103,521	\$4,930	9%	5%	114,8
20.01 At-grade station, stop, shelter, mall, terminal, platform	16	23,884		23,884	\$1,493			26,29
20.02 Aerial station, stop, shelter, mall, terminal, platform	3	45,703		45,703	\$15,234			51,03
<ul><li>20.03 Underground station, stop, shelter, mall, terminal, platform</li><li>20.04 Other stations, landings, terminals: Intermodal, ferry, trolley, etc.</li></ul>	0	30,698 0		30,698	\$15,349			33,93
20.05 Joint development	U	0		0				0
20.06 Automobile parking multi-story structure		0		0				0
20.07 Elevators, escalators		3,236		3,236				3,59
SUPPORT FACILITIES: YARDS, SHOPS, ADMIN. BLDGS	16.20	<b>87,590</b> 29,571	0	<b>87,590</b> 29,571	\$5,407	7%	4%	<b>94,1</b> 9
30.01 Administration Building: Office, sales, storage, revenue counting 30.02 Light Maintenance Facility		951		951	1			1,06
30.03 Heavy Maintenance Facility		44,357		44,357				47,84
30.04 Storage or Maintenance of Way Building		0		0				0
30.05 Yard and Yard Track	40.00	12,710		12,710				13,35
SITEWORK & SPECIAL CONDITIONS 40.01 Demolition, Clearing, Earthwork	16.20	<b>481,579</b> 45,651	2,405	<b>483,984</b> 45,651	\$29,876	41%	22%	<b>521,9</b> 48,78
40.02 Site Utilities, Utility Relocation		143,356	1,596	144,952	1			154,0
40.03 Haz. mat'l, contam'd soil removal/mitigation, ground water treatments		17,099		17,099				18,43
40.04 Environmental mitigation, e.g. wetlands, historic/archeologic, parks 40.05 Site structures including retaining walls, sound walls		24,936 64,172	808	25,744 64,172	4			27,71 70,24
40.06 Pedestrian / bike access and accommodation, landscaping		22,662		22,662				24,39
40.07 Automobile, bus, van accessways including roads, parking lots 40.08 Temporary Facilities and other indirect costs during construction		135,633 28,072		135,633 28,072	4			148,1 30,14
SYSTEMS	16.20	225,424	10,376	235,800	\$14,556	20%	11%	263,8
50.01 Train control and signals		53,515		53,515				60,16
50.02 Traffic signals and crossing protection 50.03 Traction power supply: substations		32,772 29,992		32,772 29,992	4			36,58 32,84
50.04 Traction power distribution: catenary and third rail		42,788		42,788	1			47,7
50.05 Communications		33,620		33,620				37,77
50.06 Fare collection system and equipment		2,918	10,376	13,294				15,56
50.07 Central Control	40.00	29,819	10 701	29,819	4==	1000/	====	33,24
nstruction Subtotal (10 - 50) ROW, LAND, EXISTING IMPROVEMENTS	16.20 16.20	1,157,880 186,092	12,781 37,187	1,170,661 223,279	\$72,263 \$13,783	100%	52% 10%	1,275, 229,6
60.01 Purchase or lease of real estate	10.20	166,132	32,483	198,615	\$13,763		10 /6	203,1
60.02 Relocation of existing households and businesses		19,959	4,704	24,664				26,4
VEHICLES (number) 70.01 Light Rail	<b>25</b> 25	<b>192,691</b> 186,771	0	<b>192,691</b> 186,771	<b>\$7,708</b> \$7,471		9%	<b>212,9</b> 206,3
70.02 Heavy Rail	0	,		0	. ,			0
70.03 Commuter Rail	0			0				0
70.04 Bus	0	5.000		0				6.50
70.05 Other 70.06 Non-revenue vehicles	0	5,920		5,920				6,59 0
70.07 Spare parts	0			0				0
PROFESSIONAL SERVICES (applies to Cats. 10-50)	16.20	535,369	6,032	541,401	\$33,420	46%	24%	571,6
80.01 Project Development		87,150		87,150				87,15
80.02 Engineering 80.03 Project Management for Design and Construction		136,688 131,594	5,872	136,688 137,466	-			139,7 148,5
80.04 Construction Administration & Management		76,410	0,012	76,410				83,26
80.05 Professional Liability and other Non-Construction Insurance		32,697		32,697				34,53
80.06 Legal; Permits; Review Fees by other agencies, cities, etc.		5,530	88	5,618				5,80
80.07 Surveys, Testing, Investigation, Inspection 80.08 Start up		14,214 51,086	73	14,287 51,086	-			15,16 57,4°
outo Start up	16.20	2,072,032	56,000	2,128,032	\$131,360		95%	2,289,
UNALLOCATED CONTINGENCY	.0.20	_,0.1,002	55,000	81,652	Ţ.U.,000		4%	90,5
btotal (10 - 90)	16.20			2,209,684	\$136,400		99%	2,380,
FINANCE CHARGES	10.00			24,128	0407.000		1%	26,80
tal Project Cost (10 - 100) cated Contingency as % of Base Yr Dollars w/o Contingency	16.20			<b>2,233,812</b> 2.70%	\$137,890		100%	2,407,
ıllocated Contingency as % of Base Yr Dollars w/o Contingency al Contingency as % of Base Yr Dollars w/o Contingency ıllocated Contingency as % of Subtotal (10 - 80)				3.94% 6.64% 3.84%				
Construction Cost per Mile (X000)  Construction Cost per Mile (X000)  Total Project Cost per Mile (X000)								\$78,7 \$135, \$148,

### **Appendix 8** Project Schedule

The following is the Purple Line project Critical Path (Longest Path) Schedule, based on MTA's preliminary updated Integrated Master Project Schedule progressed through July 15, 2019, but for which final agreement with the P3 Concessionaire has not yet been reached. As noted in the body of the report, the schedule as reflected here is subject to change as the fully mitigated schedule is developed and agreed to by PLTP and MTA.







	9 -Rev1	Om Day	Chut	Enich	Master Sched		2024		***	22	_		09/10/1
tivity ID	Activity Name	Org Dur	Sart	Finish	IAISION DI JIFIMI	2020 A M J J A S O N D J F	2021 M A M J J A	SOND	202 JEMIAIMIJI		JEMAM	2023 JJJASONE	202-
11ST0462	FRP Base Slabs - Lobby	16	02/15/21	03/09/21	121-1-121-1-1			obby				12/2/2/2/2/2/	
11ST0472	FRP Walls - Lobby	7	03/09/21	03/18/21			FRP Walls - Lobby	,					
						Ī		1		i			- 1
CP1-11ST0502	Demo of Temporary Bridge (CO0010)	8	03/18/21	03/30/21			Demo of Tempor	rary Bridge (CO0)	010)				
11ST0482	FRP Roof - Lobby	40	03/30/21	05/25/21			FRP Roof	Lobby					
11ST0582	MEP Fitout-Lobby		04/20/21	08/12/21	ļ			NEP Fitout - Lobb	<u> </u>				
11310002	MEP PIDUL-LOODY	80	04/20/21	U0/12/21		i i	<u> </u>	NEF FIBUT-LODE	1				İ
11MS2002	Segment 1 Checkout & Testing Complete	0		10/08/21				••••Segment1	1 Checkout & Testing	Complete			- 1
11XC0006	Checkout & Testing Communications System	40	08/12/21	10/08/21			Ļ	Checkout	& Testing Communic	ations System			i
					<u> </u>	ii_	i		<u>i                                      </u>	<u> </u>		i	
Remaining L	Level of Effort Adual Work	Critical Remaining W	forts.		Pai	ge 4 of 4		TASK filter: Lo	noest Path.				

## Appendix 9 Vehicle Status Report

Per OP25, this item is issued quarterly. Refer to the September 2019 Monitoring Report for the most recent update.

## **Appendix 10** Construction Photographs



**Photo 1:** Installation of reinforcing steel and forms for the placement of the tunnel transition wall at Manchester Place Station



(photo: MTA)

**Photo 2**: Placement of Graded Aggregate Base in preparation for the repaving of Ellin Road after completing construction of embedded track in both curb lanes